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### Scrutiny Co-ordination Committee

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**Time and Date**

10.00 am on Wednesday, 8th July, 2015

**Place**

Committee Rooms 2 and 3 - Council House

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**Public Business****1. Apologies and Substitutions****2. Declarations of Interest****3. Minutes**

(a) To agree the minutes of the previous meeting held on 1 April, 2015  
(Pages 5 - 10)

(b) Matters Arising

**4. Overview and Scrutiny Management (Pages 11 - 24)**

The following matters are reported to Scrutiny Co-ordination Committee, in accordance with Part 2D, paragraph 1.6 of the City Council's Constitution, it being responsible for the overall management of the Scrutiny and Overview function and for dealing with call-ins.

**1) Devolution and Economic Growth – A Combined Authority for the West Midlands**

Report of the Chief Executive. Considered by Cabinet on 28 May, 2015

**2) Devolution and Economic Growth – A Combined Authority for the West Midlands Engagement Strategy**

Report of the Chief Executive. Considered by Cabinet on 17 June, 2015.

Councillor Duggins, Chair of Scrutiny Co-ordination Committee, attended the meetings indicated and agreed that the decisions were urgent and call-in should not apply.

In accordance with Part 3E, paragraph 19.4 of the Council's Constitution, the reports are presented to Scrutiny Co-ordination Committee to inform them of the reasons for urgency.

The reason for urgency in relation to 1) above was that effect needed to be given to decisions in relation to this matter at the earliest opportunity.

The reason for urgency in relation to 2) above was that in order to meet the timescales, engagement on this issue needed to commence immediately and could not be deferred.

Copies of the reports are attached for information.

5. **Devolution and Economic Growth - A Combined Authority for the West Midlands, Progress Report**

To receive a presentation by the Assistant Director, Policy, Partnership and Performance

Councillor Lucas, Cabinet Member for Policy and Leadership, has been invited to the meeting for the consideration of this item

6. **Under 18's Conceptions - Current Situation in Coventry** (Pages 25 - 40)

Briefing Note of the Director of Public Health

Councillor Ruane, Cabinet Member for Children and Young People has been invited to the meeting for the consideration of this item.

7. **Coventry Strategic Objectives Plan for Children and Young People Who Are Missing, at Risk of or Experiencing Sexual Exploitation** (Pages 41 - 66)

Report of the Executive Director of People

To consider the above report, which was considered by Councillor Ruane, Cabinet Member for Children and Young People at his meeting on 30 June, 2015. Councillor Ruane has been invited to the meeting for the consideration of this item.

8. **Civic Visit to Dresden, 12 to 15 February, 2015** (Pages 67 - 72)

Report of the former Lord Mayor, Councillor Hazel Noonan

9. **Scrutiny Work Programme 2015/16** (Pages 73 - 80)

Briefing Note of the Executive Director of Resources

10. **Scrutiny Co-ordination Committee Work Programme 2015/2016** (Pages 81 - 88)

Report of the Scrutiny Co-ordinator

11. **Outstanding Issues**

All outstanding Issues have been included in the Work Programme

12. **Any Other Items of Public Business**

Any other items of public business which the Chair decides to take as a matter of urgency because of the special circumstances involved.

**Private Business**

**Nil**

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Chris West, Executive Director, Resources, Council House Coventry

Tuesday, 30 June 2015

- Notes:1) The person to contact about the agenda and documents for this meeting is Liz Knight, Democratic Services, Council House, Coventry, telephone 7683 3073, alternatively Tel: 024 7683 3073 Email: [liz.knight@coventry.gov.uk](mailto:liz.knight@coventry.gov.uk)
- 2) Council Members who are not able to attend the meeting should notify Liz Knight no later than 9.00 a.m. on the day of the meeting, giving their reasons for absence and the name of the Council Member (if any) who will be attending the meeting as their substitute.
- 3) Scrutiny Board Members who have an interest in any report referred to this meeting, but who are not Members of this Committee, have been invited to notify the Chair by 12 noon on the day before the meeting that they wish to speak on a particular item. The Member must indicate to the Chair their reason for wishing to speak and the issue(s) they wish to raise.

Membership: Councillors N Akhtar (Deputy Chair), J Blundell, G Duggins (Chair), T Khan, R Lakha, J Mutton, M Mutton, K Taylor and D Welsh

By invitation Councillors Lucas and Ruane

Please note: a hearing loop is available in the committee rooms

If you require a British Sign Language interpreter for this meeting  
OR if you would like this information in another format or  
language please contact us.

**Liz Knight**

**Tel: 024 7683 3073 Email: [liz.knight@coventry.gov.uk](mailto:liz.knight@coventry.gov.uk)**

**Coventry City Council**  
**Minutes of the Meeting of Scrutiny Co-ordination Committee held at 10.00 am on**  
**Wednesday, 1 April 2015**

Present:

Members: Councillor T Skipper (Chair)  
(Deputy Chair)  
Councillor J Blundell  
Councillor J Clifford  
Councillor G Duggins  
Councillor B Singh  
Councillor K Taylor  
Councillor S Thomas

Other Members: Councillor F Abbott, Assistant Police and Crime  
Commissioner

Councillors P Townshend, Cabinet Member for Policing and  
Equalities

Employees (by Directorate):

Chief Executive's: H. Kelly

People: P. Fahy, A. Parks, M. Watson

Resources: S. Bennett, V. Castree, A. West, D. Williams

Others present:

R. Allison, Voluntary Action Council  
C. Bell, Chief Superintendent, West Midlands Police  
A. Fuller, Office of the Police and Crime Commissioner  
K. Hall, Community Rehabilitation Service  
V. Hancox, Coventry and Warwickshire Partnership Trust

Apologies: Councillor J Innes

## **Public Business**

### **57. Declarations of Interest**

There were no declaration of interest.

58. **Minutes**

The minutes of the meeting held on 4 March, 2015 were signed at a true record.

There were no matters arising.

59. **Review of the Police and Crime Board/Community Safety Partnership**

The Committee considered a Briefing Note, together with comprehensive presentations, which provided an annual update on the work of the Coventry Community Safety Partnership and the Police, Crime and Community Safety Board in addressing matters of Community Safety and an overview of year to date performance in relation to crime and nuisance levels in the City between 1 April 2014 and 28 February, 2015.

The Briefing Note also provided the Committee with an update on the priorities for the Partnership and Board for the next financial year and how the Partnership will work to address those priorities through their joint working and delivery against their annual Police, Crime and Community Safety Plan.

Responding to issues affecting the safety of the City and its communities is a statutory requirement of a number of agencies, including the Local Authority. These agencies have responsible authority status with which they must do everything they reasonably can individually and collectively to prevent and detect crime and disorder and prevent re-offending. This requirement is achieved through the infrastructure of the Community Safety Partnership, which is governed by the Coventry Police and Crime Community Safety Board.

The Board was established just over a year ago in response to the introduction of Police and Crime Commissioners and has continued to operate to the statutory requirements including the need to plan partnership activity to address any threat and risk to the City in terms of Crime, nuisance and disorder. An analytical assessment provided the evidence of which issues to prioritise in terms of severity and volume of incidents and crimes together with trends and patterns that they could then consider in predicting harm and respond to it.

Each Partnership Board across the West Midlands receives community safety funding from the West Midlands Police and Crime Commissioner. Coventry received £546k for the financial year 1 April, 2014 – 31 March, 2015. The Board were able to fund work that fulfils statutory responsibilities and also support the delivery of action/initiatives to address the City's priority issues. The breakdown of this spending was attached as an appendix to the Briefing Note, which also contained details of some of the initiatives monitored and/or supported by the Board financially, together with Coventry's recorded crime performance 2014/15.

Representatives of the various partners that make up the Board gave an overview of their contribution to the Board and the Committee questioned officers and partners, together with the Cabinet Member for Policing and Equalities, Councillor Townshend, on a number of issues, including:-

- Crime and nuisance levels in Coventry and comparisons and benchmarking with other similar sized Cities
- Reasons for the public's perception of crime in the City, particularly in

relation to how safe residents feel that the City is during the evening.

- Work undertaken by the partners to detect and prevent hate crimes against all groups of society.
- The significant work undertaken in relation to using a different approach to the management of offenders, which has seen a more holistic approach being taken on an individual basis.
- Budget reductions over the last 4 years and the effect this has had on delivery.
- Information on the initiatives/projects funded by the Partnership to address their priorities.
- Elected Member involvement in the work of the Partnership.

The Chair, Councillor Skipper, on behalf of the Committee, expressed his thanks to all those partners who had attended the meeting and provided the Committee with a valuable insight into the work of the Board.

**RESOLVED:-**

- (1) That the Committee note the work of the Partnership directed through the Board, which is based on evidence of need through assessment findings and performance in relation to crime and nuisance levels to date.**
- (2) That officers be requested to give further consideration to increasing opportunities for all elected Members to work with the Partnership.**
- (3) That in the next Municipal year, Scrutiny consider, as a work item, the development of a Strategy which would give a positive and proactive approach to the creation of a safe and vibrant night time economy in the City Centre.**

**60. Management of Council Land**

The Committee considered a Briefing Note, appended to which was a report which had been considered and approved at a Joint Meeting of the Cabinet Members for Community Development, Co-operatives and Social Enterprise and for Policing and Equalities (their Minute 4/14 refers), and which set out the progress made in respect of the Siskin Drive Gypsy and Traveller site and proposed the next steps in order to achieve effective management of the site.

**RESOLVED that the Briefing Note and report be noted.**

61. **Reports Back on the Work of Outside Bodies**

The Committee considered reports of Councillor Bigham on the work of the following two Outside Bodies over the preceding twelve months, together with details of attendance by the City Council representatives on those Bodies:-

- (1) The Coventry Law Centre
- (2) Belgrade Theatre Trust (Coventry) Limited

**RESOLVED:-**

- (1) **That the Committee acknowledge the valuable work carried out by both Bodies and that their thanks be forwarded to Councillor Bigham for her informative reports.**
- (2) **That, due to the nature of its work and the level of financial support from the City Council, the City Council should continue to nominate two elected Members to the Coventry Law Centre.**
- (3) **That, due to the importance of its contribution to the cultural life of the City and the level of financial support from the City Council, the City Council should continue to nominate two elected Members to the Belgrade Theatre Trust (Coventry) Limited.**

62. **Outstanding Issues**

The Committee noted that all outstanding issues had been included in the Work Programme for the current year.

63. **Review of 2014/15 Scrutiny Activity**

The Committee considered and noted a Briefing Note which reviewed the work of the Scrutiny Co-ordination Committee during the current Municipal Year.

The Chair of the Committee, Councillor Skipper, thanked all members of the Committee, together with officers, for their contribution during the year.

64. **Scrutiny Co-ordination Committee Work Programme 2014/2015**

The Committee considered and noted the Work Programme.

65. **Any Other Items of Public Business**

There were no other items of public business.

(Meeting closed at 12.15p.m.)





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Cabinet

28 May 2015

**Name of Cabinet Members:**

Cabinet Member for Policy and Leadership – Councillor A Lucas

Cabinet Member for Business Enterprise and Employment – Councillor K Maton

**Director Approving Submission of the report:**

Chief Executive

**Ward(s) affected:**

City-wide

**Title:**

Devolution and Economic Growth - A Combined Authority for the West Midlands

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**Is this a key decision?**

Yes – the proposals in the report would impact on all the Wards in the City

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**Executive Summary:**

Coventry City Council is committed to promoting growth and prosperity for Coventry residents and businesses and to making Coventry a top ten city. The new Government has said a Cities Devolution Bill will be announced in the Queen's Speech to continue their policy of promoting economic growth in England through the devolution of powers and funding to larger cities with appropriate sub-regional governance arrangements. The West Midlands is now the only large metropolitan area without a combined authority. The Chancellor of the Exchequer's recent speech on the Northern Powerhouse and devolution deals of powers to "metro-areas" has underlined the need for other cities to respond rapidly to this agenda.

To ensure that Coventry is placed, like other areas of the country, to benefit from this policy it is proposed that Coventry City Council should look to create a combined authority based on the Coventry and Warwickshire sub-region (including Hinckley and Bosworth), reflecting the city's economic geography, along with councils from the Greater Birmingham and Solihull and Black Country Local Enterprise Partnerships' areas. A combined authority for the West Midlands for this new wider area based on these three Local Enterprise Partnerships would reflect economic geography and be the largest in the country. It would be closer in scale to London; providing new opportunities for economic growth and benefits for residents and local businesses and increased productivity and the re-balancing of the UK economy.

**Recommendations:**

The Cabinet is recommended to:

- (1) Agree in principle to create a combined authority with a preferred option of councils from Coventry and Warwickshire (and Hinckley and Bosworth) with councils from the Greater Birmingham and Solihull and the Black Country Local Enterprise Partnership areas

- (2) Delegate authority to the Leader of the Council with the Chief Executive to enter negotiation and discussions on a potential devolution deal so that proposals can be considered by full Council in due course
- (3) Allocate a budget of up to £250,000 to facilitate engagement with residents, local businesses, the city's Universities and other key partners and undertake and strengthen the economic analysis required to inform the work on a devolution deal

**List of Appendices included:**

None

**Other useful background papers:**

None

**Has it been or will it be considered by Scrutiny?**

No

**Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?**

No

**Will this report go to Council?**

No

**Report title:** Devolution and Economic Growth - A Combined Authority for the West Midlands

**1. Context (or background)**

1.1 The new Government has announced that it is continuing its approach to promoting economic growth in England through the devolution of powers and funding to larger cities through devolution deals. The Government has said that councils should look to come together into a combined authority to promote economic growth for their area. Combined authorities do not replace existing local councils but undertake only functions and powers that are best dealt with at sub-regional level area such as transport, skills, investment in infrastructure, and support for businesses.

**2. Options considered and recommended proposal**

2.1 The new Government quickly announced that it intends to move quickly on its manifesto commitment to devolve considerable powers to larger cities with a Cities Devolution Bill to be announced in the Queen's speech. This has been reinforced by the Chancellor of the Exchequer who has made it clear that this policy is based on economic theory that future growth and increased productivity will come from large cities and that scale is essential. The development of the "Northern Powerhouse" concept across the north of England reflects this theory and it is notable that in his recent speech the Chancellor referred to international examples and groupings and networks of cities – *metro areas* - with multi-million populations. He also re-emphasised the Government's preferred option for an elected "Metro Mayor" to form part of any future devolution negotiations.

2.2 The other major metropolitan areas of the country have already established combined authorities: Greater Manchester, Liverpool, West Yorkshire, Sheffield, and the North East. Some like Greater Manchester, Sheffield and West Yorkshire have agreed deals with Government, whilst others are still negotiating their deals. Most other areas in England are currently planning to have a combined authority and these include: Nottingham and Nottinghamshire; Derby and Derbyshire; Cornwall; the West of England and Tees Valley. The West Midlands is widely viewed as being behind other areas of the country and perceived by some to be at risk of losing out to the north of England whilst being squeezed from the south.

2.3 Last November the councils of Birmingham and the Black Country (Dudley, Sandwell, Walsall and Wolverhampton) declared their intention to set up a combined authority and asked Coventry and other neighbouring authorities to consider whether they too wished to join. Solihull Metropolitan Borough Council has recently indicated that it is likely to join this proposed combined authority. The Birmingham and Black Country proposal means that there is no "status quo" option for Coventry. A combined authority includes responsibility for transport so the current arrangements for Coventry as part of the West Midlands metropolitan area through the West Midlands Integrated Transport Authority would have to come to an end.

2.4 Coventry is a member of the Coventry and Warwickshire Local Enterprise Partnership (CWLEP) and is working closely with the other local authorities, the Universities and local businesses to promote economic growth in the Coventry and Warwickshire sub-region. Last year the City Council signed a City Deal with Government along with CWLEP, Warwickshire County Council, the Warwickshire district councils and Hinckley and Bosworth Borough Council. Economic analysis shows that the Coventry and Warwickshire sub-region (including Hinckley and Bosworth) reflects Coventry's economic geography. To facilitate this joint working the local authorities have formed a Coventry and Warwickshire Economic Growth and Prosperity Joint Committee that has been operating as a shadow Economic Prosperity Board.

- 2.5 It is now clear that transport should be included within the remit of any new arrangements so it is recommended that the Council needs to be part of a Combined Authority rather than a Joint Committee or an Economic Prosperity Board.
- 2.6 Whilst the Government is not imposing a particular model or size on local authorities, key announcements since the Parliamentary election have reinforced that scale and ambition is critical for cities. There are real benefits to be had from economic agglomeration for local areas and for the UK economy: namely more productivity can be achieved by multiple areas where places collaborate on key economic initiatives. The Coventry and Warwickshire LEP area is one of the smallest in the country (population 0.87m) with Hinckley and Bosworth added the sub-region's population rises to around one million. It is therefore proposed that the Council's preferred option should be for a combined authority to include Coventry and Warwickshire (plus Hinckley and Bosworth) to reflect the city's economic geography but also to encompass a wider area so that the sub-regional economy can benefit from greater economic influence and investment.
- 2.7 The Greater Birmingham and Solihull LEP area runs from northern Worcestershire (Redditch and Bromsgrove) in the South to southern Staffordshire (Tamworth and Burton on Trent) in the north. Adding this wider area to our sub-region plus the four Districts that make up the Black Country to Coventry and Warwickshire (and Hinckley and Bosworth) would create a new bigger area of some four million people. This would offer fresh opportunities for businesses; job creation; transport improvements; skills programmes; and housing; and be a real combined authority for the West Midlands based on three LEP areas that reflect economic geography rather than the old metropolitan area of the West Midlands. It would be the biggest combined authority in the country and the biggest area outside London.
- 2.8 The West Midlands will need to respond very quickly to Government's devolution agenda and other combined authorities are ahead. Discussions and negotiations with other authorities and with Government need to take place immediately. It is therefore recommended that the Cabinet delegates authority to the Leader of the Council with the Chief Executive to enter discussions on a potential devolution deal for the West Midlands. This will enable proposals to be developed by authorities with Government so when they are ready they can be considered by full Council.
- 2.9 There is a formal statutory process required to set up a combined authority which will involve residents, businesses, Universities and other key partners. However this is such an important issue for the city that the Council needs to ensure that proper engagement takes place in addition to any formal process. Such engagement will help raise public awareness, inform negotiations and any future decisions to be considered by full council.
- 2.10 To assist this process and to provide strengthened economic analysis to support the development of a devolution deal it is recommended that funding of up to £250,000 be allocated to support this work.

### **3. Results of consultation undertaken**

- 3.1 On-going discussions with key partners including neighbouring councils and Coventry Warwickshire Local Enterprise Partnership has already been undertaken to inform this work and will continue throughout this process. In addition to the public engagement referred to in paragraph 2.9, the Council will also be required to consult on any proposed scheme for a combined authority. This would be followed by a further round of consultation carried out by the Secretary of State.

#### **4. Timetable for implementing this decision**

- 4.1 If the proposals are agreed, it is expected that negotiations will begin immediately alongside the preparation of a public engagement plan. The formal process to set up a combined authority is partly dependent on Parliamentary timetables but the intention is that a combined authority could be set up by April 2016.

#### **5. Comments from Executive Director of Resources**

##### **5.1 Financial implications**

At this initial stage there are no direct financial implications other than the allocation of up to £250,000 of funding to facilitate engagement and provision of further economic analysis. A devolution deal has potentially considerable impact on the provision and use of public funding and investment in the city. The £250,000 will be funded from reserves in the first instance. The Executive Director of Resources will consider whether and how it can be funded from within the budgeted bottom line for 2015/16 through the normal budgetary control process.

##### **5.2 Legal implications**

The Local Democracy, Economic Development and Construction Act 2009 provides for the establishment of combined authorities. To establish a combined authority local authorities must carry out a Governance review which may recommend the establishment of a combined authority for their area. Local authorities must then consult on their proposals for a combined authority before referring them to the Secretary of State. The Secretary of State must then consult the authorities to be covered by a combined authority and such other persons that the Secretary of State considers appropriate. If approved the recommendations in this report would be a preliminary step towards this process.

#### **6. Other implications**

##### **6.1 How will this contribute to achievement of the Council's key objectives / corporate priorities (corporate plan/scorecard) / organisational blueprint / Local Area Agreement (or Coventry Sustainable Community Strategy)?**

The aim of setting up a combined authority is to promote economic growth and prosperity and social justice by ensuring that local people, including those who are most disadvantaged, are able to benefit from that growth.

##### **6.2 How is risk being managed?**

At this initial stage no additional risks to the Council have been identified.

##### **6.3 What is the impact on the organisation?**

The setting up of a combined authority and the negotiation of a devolution deal will use the time and resources of Councillors and senior officers. A combined authority will not replace the Council and its responsibilities and services will remain the same.

##### **6.4 Equalities / EIA**

At this initial stage no adverse impact on any group is anticipated.

##### **6.5 Implications for (or impact on) the environment**

None identified at this stage.

## 6.6 Implications for partner organisations?

The proposals set out in this report have implications for neighbouring local authorities, the Coventry and Warwickshire Local Enterprise Partnership and neighbouring local enterprise partnerships. These will be considered and addressed through the engagement programme: discussions and negotiations on setting up a combined authority and pursuing a devolution deal.

### Report author(s):

#### Name and job title:

Jenni Venn, Assistant Director - Policy

#### Directorate:

Chief Executive's

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Enquiries should be directed to the above person.

Contributor/approver name	Title	Directorate or organisation	Date doc sent out	Date response received or approved
<b>Contributors:</b>				
Michelle Salmon	Governance Services Officer	Resources	21/5/15	21/5/15
Martin Yardley	Executive Director	Place	21/5/15	21/5/15
<b>Names of approvers for submission: (officers and members)</b>				
Chris West	Executive Director	Resources	21/5/15	21/5/15
Helen Lynch	Legal Services Manager	Resources	21/5/15	21/5/15
Martin Reeves	Chief Executive	Chief Executive's	21/5/15	21/5/15
Members: Councillor A Lucas	Cabinet Member for Policy and Leadership	-	21/5/15	21/5/15
Councillor P Townshend	Cabinet Member for Policing and Equalities	-	21/5/15	21/5/15
Councillor K Maton	Cabinet Member for Business Enterprise and Employment	-	21/5/15	21/5/15

This report is published on the council's website: [www.coventry.gov.uk/meetings](http://www.coventry.gov.uk/meetings)



Cabinet

17 June 2015

**Name of Cabinet Members:**

Cabinet Member for Policy and Leadership – Councillor A Lucas

Cabinet Member for Business Enterprise and Employment – Councillor K Maton

**Director Approving Submission of the report:**

Chief Executive

**Ward(s) affected:**

City-wide

**Title:**

Devolution and Economic Growth - A Combined Authority for the West Midlands Engagement Strategy

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**Is this a key decision?**

Yes – the proposals in the report would impact on all wards in the City

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**Executive Summary:**

On 28 May Coventry City Council's Cabinet agreed in principle to create a combined authority with a preferred option of councils from Coventry and Warwickshire (and Hinckley and Bosworth) with councils from the Greater Birmingham and Solihull and the Black Country Local Enterprise Partnership areas.

Cabinet also agreed to delegate authority to the Leader of the Council with the Chief Executive to enter negotiation and discussions on a potential devolution deal so that proposals can be considered by full Council in due course, to allocate a budget of up to £250,000 to facilitate engagement with residents, local businesses, the city's universities and other key partners and undertake and strengthen the economic analysis required to inform the work on a devolution deal.

Cabinet also instructed officers to produce a report outlining a range of options of engagement on the issue of a combined authority, including whether or not a referendum is feasible.

**Recommendations:**

The Cabinet is recommended to:

1. Agree the programme outlined in this report that will ensure widespread engagement takes place with residents, businesses, universities and other key partners on the issue of a combined authority – this is in addition to any subsequent consultation required for the establishment of a combined authority and in light of the call for full consultation and an extensive public discussion.
2. Agree that, because of the reasons outlined in this report, holding a referendum on the issue of a combined authority is unfeasible and should not be considered further.

**List of Appendices included:**

None

**Other useful background papers:**

None

**Has it been or will it be considered by Scrutiny?**

No

**Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?**

No

**Will this report go to Council?**

No

**Report title:** Devolution and Economic Growth - A Combined Authority for the West Midlands Engagement Strategy

**1. Context (or background)**

- 1.1 Coventry City Council is committed to promoting growth and prosperity for Coventry residents and businesses and to making Coventry a top ten city. In the Queen's Speech the new Government announced and has subsequently published a Cities and Local Government Devolution Bill to continue their policy of promoting economic growth in England through the devolution of powers and funding to larger cities with appropriate sub-regional governance arrangements. The West Midlands is now the only large metropolitan area without a combined authority.
- 1.2 To ensure that Coventry is placed, like other areas of the country, to benefit from this policy Coventry City Council's Cabinet has agreed in principle to create a combined authority based on the preferred option of councils from the Coventry and Warwickshire sub-region (including Hinckley and Bosworth), reflecting the city's economic geography, along with councils from the Greater Birmingham and Solihull and Black Country Local Enterprise Partnerships' areas.
- 1.3 A combined authority for the West Midlands for this new wider area based on these three local enterprise partnerships would reflect economic geography and be the largest in the country. It would be closer in scale to London; providing new opportunities for economic growth and benefits for residents and local businesses and increased productivity and the re-balancing of the UK economy.
- 1.4 Although the establishment of a combined authority means powers would move from Whitehall to the West Midlands - not from Coventry to a combined authority - widespread media coverage of this issue has led to a lively debate locally on the implications of Coventry joining a combined authority.
- 1.5 Some residents fear that the move could see Coventry losing its identity and sovereignty as a major English city and become part of a larger council dominated by Birmingham, losing the city's historic links with Warwickshire. This would not be the case – Coventry councillors would continue to make all decisions about council services delivered in the city and an equal partnership proposed in the combined authority means all leaders would have an equal vote. There would be no boundary changes and no changes to the city and its civic sovereignty. Existing formal sub-regional working with other West Midlands Metropolitan Districts including Birmingham on services such as transport, police and fire will continue to be addressed at the most appropriate sub-regional level. The Council's preferred option for a combined authority is to include Warwickshire and other non-metropolitan areas within the three local enterprise partnerships. Discussions with local councils and other partners are on-going.
- 1.6 However the concerns have led to two petitions being established. The first, which the Council has been asked to host in accordance with its Petition Scheme, asks that a referendum be held on whether to join a combined authority with Greater Birmingham. This says the Council should "give the citizens of Coventry a referendum on whether to link with Birmingham or Warwickshire" As at Monday 8 June, 129 people had signed this petition. The petition remains open for signature until 30 June 2015.
- 1.7 In addition, a larger petition of nearly 4000 (at time of finalising this report) has also been raised in the city. <https://you.38degrees.org.uk/petitions/let-coventry-residents-decide-whether-they-should-be-part-of-greater-birmingham> calling for a referendum on the issue. The petition also expresses concern that the Council "is not intending to canvas the opinion of residents through a referendum." The petition also states "I do not believe

*that such a decision about the City, which will have an impact for decades ahead, should be made without full consultation and an extensive and public discussion of all the pros and cons.”*

- 1.8 As a result Cabinet instructed officers at its meeting on 28 May to investigate the feasibility of holding a referendum and the range of engagement and consultation options open to the Council.
- 1.9 The feasibility of a holding a referendum on the issues of a combined authority has been considered against the following criteria:
- Timeframe needed to organise and hold a referendum
  - Cost to the Council of holding a referendum
  - Complexity of ensuring accurate and effective wording of the question to be asked in a referendum
  - Legal locus
  - Effectiveness of getting information out to the widest possible audience to ensure a high response in a referendum

## **2. Options considered and recommended proposal**

### **2.1 Feasibility of holding a referendum**

Under Section 116 of the Local Government Act 2003 the City Council has a power to hold polls in order to ascertain the views on any matter relating to: their services, expenditure on those services, or their power to promote well-being in their areas. There is no obligation on the City Council to hold a poll, nor is it bound by the result. It is for the City Council to determine how the poll should be conducted and when it should be held.

If a decision was made to undertake to hold a Poll there would need to be a minimum of 35 working days to organise it.

There are two main options for conducting a poll.

- via an all postal ballot (which also enables response by internet and telephone). It is anticipated that this option would cost in the region of £150,000.
- Through a poll conducted in the same manner as local elections; using the existing polling places, poll cards options for postal votes. The City Council has held polls/referendums in this way previously; however such referendums were a statutory requirement. The cost of conducting a referendum within such a short time scale in this manner at a time when no elections are taking place is anticipated to be in the region of £500,000. Previous referenda have been supported financially by central Government; in this case the Council would have to fund all costs for holding a referendum. This is well in excess of the amount of £250,000 that has been approved by Cabinet to carry out engagement work with Coventry residents and key partners on this issue.

- 2.1.1 Referendums are used where there is a decision to be taken between two or more clear options. The development of a combined authority is more complicated than this, involving a range of factors, a mass of information, and the consideration of the views of a range of partners. At the current formative stage, evidence needs to be gathered, discussions held and issues worked through before firm proposals for the setting up of a combined authority can be considered properly. In essence it would be impossible to frame a question for a referendum that would cover all the issues, present a balanced view of the proposals and ensure a balanced response from residents. It is recommended that any wording of a question for a referendum should be “user tested” by the Electoral Reform Society. The timetable for organising a referendum would need to allow for such user testing.

- 2.1.2 The Local Democracy, Economic Development and Construction Act 2009 sets out the statutory process for the establishment of a combined authority: the early part of the process is iterative and involves a number of local authorities with the actual power to set up a combined authority resting with the Secretary of State.
- 2.1.3 The statutory process begins with two or more councils undertaking a review of their area specifically in relation to the effectiveness and efficiency of transport and arrangements to promote economic development and regeneration within the area covered by the review. As part of this review, there will be a consultation to seek the views of local residents, councils; business and other local organisations across the area subject to the review so that these can be considered by the councils before they decide to proceed. The local authorities then publish their “scheme” for a proposed combined authority which is submitted to the Secretary of State. The scheme is then considered by the Secretary of State who undertakes a further formal process of consultation before making an order for a combined authority to be approved before Parliament. There is no provision for a referendum to be held as part of this process which includes all the areas covered by the councils; a wider consultation exercise is seen as a more effective way of ensuring a balanced debate and proper engagement on the issue.
- 2.1.4 The West Midlands has been advised by Ministers that there is a need to respond to the Government’s offer on devolution to cities with speed as this is a key priority for them and would look to see the whole statutory process completed in time for a combined authority to be set up by April 2016. In addition the Chancellor of the Exchequer has made it clear that referendums are not required and not expected as part of this process as the policy was clearly set out in the Conservative manifesto upon which the new Government has been elected. The Government expects the proposal or scheme to form a combined authority for consideration by the Secretary of State should be made by local councils.
- 2.1.5 The need to respond to the Government speedily means that there would not be sufficient time to add a referendum to the statutory process even if this is permissible. If Coventry were to decide to lengthen the process it would require other councils to wait longer and potentially mean that the window of opportunity on devolution that has been offered to the West Midlands would be missed.
- 2.2 The need for speed for the West Midlands and the length of time that the formal statutory process required to set up a combined authority is likely to take means that the formal process needs to begin very quickly and would not provide the time required to undertake a referendum. The anticipated key dates for this process in the West Midlands including specific dates for Coventry are:
- **June to July** – local engagement with residents and key stakeholders.
  - **14 July** – Full Council debate and decision on the principle of joining a combined authority and proceeding to consultation on the review and any proposed scheme.
  - **1 August to 7 September** – consultation period on the review and draft scheme to include Coventry residents, businesses, universities and key partners and the wider West Midlands area.
  - **September 2015** – consultation responses considered and any proposed scheme finalised;
  - Full Council debate and decision on whether to proceed and submit scheme to the Secretary of State for consideration.

- **Autumn 2015** – Secretary of State carries out further consultation in the West Midlands including with neighbouring local authorities; Coventry residents, businesses, universities and key partners.
  - **April 2016** – establishment of new combined authority.
- 2.3 It is proposed that, in light of the public interest already shown in this issue that the Council carries out a comprehensive (well beyond that which is required as part of the process outlined in para 2.4) engagement process in addition to the consultation required as part of the statutory process for establishing a Combined Authority. This would also address the call in the external petition for “*full consultation and an extensive and public discussion of all the pros and cons*”.
- 2.4 Because of the timeframe involved, it is also proposed that widespread engagement begins as soon as possible, and ahead of the statutory consultation period, to ensure that as many residents can take part in the engagement process. This will include:
- **Supply of factual information.** The complexity of the issues involved in establishing a combined authority has led to misunderstandings about the role and power of a combined authority. In particular a widespread misconception that a combined authority could, in some way, mean Birmingham “takes over” Coventry has led to widespread concern. Factual information, including questions and answers, infographics will be produced to outline the key issues and inform debate and engagement.
  - **A Citizen’s Panel** – a representative group of residents from across the city provided with detailed reports and information and with the remit to call in external expert witnesses for questioning and discussions. This will be facilitated by an independent external team, culminating in a final report to be delivered to the Council in September.
  - **Face to face engagement**, including discussion and debate at July ward forums – taking place throughout the city and open to all residents. Public debates/panel discussions to include politicians, business leaders, academics and residents and drop-in sessions for the public at a key city centre location to allow people to talk to council officers and councillors informally about combined authority. Key partners will be consulted to ensure they have the opportunity to fully engage in the process, either formally (through specific events organised by the Council in a format, time and date suitable for the organisation concerned) or informally (through existing meetings held with organisations).
  - **Digital and social media**, including a **dedicated web engagement portal to include all public information** and using council social media channels (Facebook, Twitter, YouTube etc). Social media engagement will include encouraging active two way conversations and debates (including live webstreaming via Twitter and the Council’s webstreaming service used for Full Council meetings) with the public.
  - **Print and broadcast media** – Coventry’s key local media – Coventry Telegraph and BBC Coventry and Warwickshire, as well as regional TV – have already engaged fully in the issue. This has already included several interviews with key Coventry politicians and live web forum debates. It will continue to be a priority to provide information and spokespeople for the media and find ways of engaging listeners and readers in the issues concerning people.

### **3. Results of consultation undertaken**

- 3.1 On-going discussions with key partners including neighbouring councils and Coventry Warwickshire Local Enterprise Partnership has already been undertaken to inform this work and will continue throughout this process. The business community, through the Chamber of Commerce and the Federation of Small Business have already undertaken detailed survey work with their membership on key issues affecting them around the establishment of a combined authority. The public engagement referred to in paragraph 2.4 outlines a wider consultation and engagement exercise than is necessary under statutory process. This would be followed by a further round of consultation carried out by the Secretary of State.

### **4. Timetable for implementing this decision**

- 4.1 If the proposals are agreed, engagement will begin at the beginning of July, as outlined in paragraph 2.4 with a local consultation period in August. The formal process to set up a combined authority is partly dependent on Parliamentary timetables but the intention is that a combined authority will be set up by April 2016.

### **5. Comments from Executive Director of Resources**

- 5.1 Financial implications  
Engagement activity proposed in this report will be cost effective and under the maximum sum £250,000 of funding allocated by Cabinet on 28 May.
- 5.2 Legal implications  
The process for establishing a Combined Authority within this report reflects the current statutory framework under the Local Democracy, Economic Developments and Construction Act 2009. Amendments are currently being considered as part of The Cities and Local Government Devolution Bill, the implementation date of which is not yet known.

### **6. Other implications**

#### **6.1 How will this contribute to achievement of the Council's key objectives / corporate priorities (corporate plan/scorecard) / organisational blueprint / Local Area Agreement (or Coventry Sustainable Community Strategy)?**

The aim of setting up a combined authority is to promote economic growth and prosperity and social justice by ensuring that local people, including those who are most disadvantaged, are able to benefit from that growth.

#### **6.2 How is risk being managed?**

At this initial stage no additional risks to the Council have been identified.

#### **6.3 What is the impact on the organisation?**

The setting up of a combined authority and the negotiation of a devolution deal will use the time and resources of Councillors and senior officers. A combined authority will not replace the Council and its responsibilities and services will remain the same.

#### **6.4 Equalities / EIA**

At this initial stage no adverse impact on any group is anticipated.

## 6.5 Implications for (or impact on) the environment

None identified at this stage.

## 6.6 Implications for partner organisations?

Partner organisations will be fully engaged through the engagement programme outlined in paragraph 2.4.

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Councillor K Maton	Cabinet Member for Business Enterprise and Employment	-	09/06/2015	09/06/2015

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Coventry City Council

## Briefing note

SCRUTINY CO-ORDINATION COMMITTEE

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To: Scrutiny Co-ordination Committee

Date: 8 July 2015

Subject: Under 18 conceptions, current situation in Coventry

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### 1 Purpose of the Note

- 1.1 To update the Scrutiny Co-ordination Committee on the under 16 and under 18 conception rates.

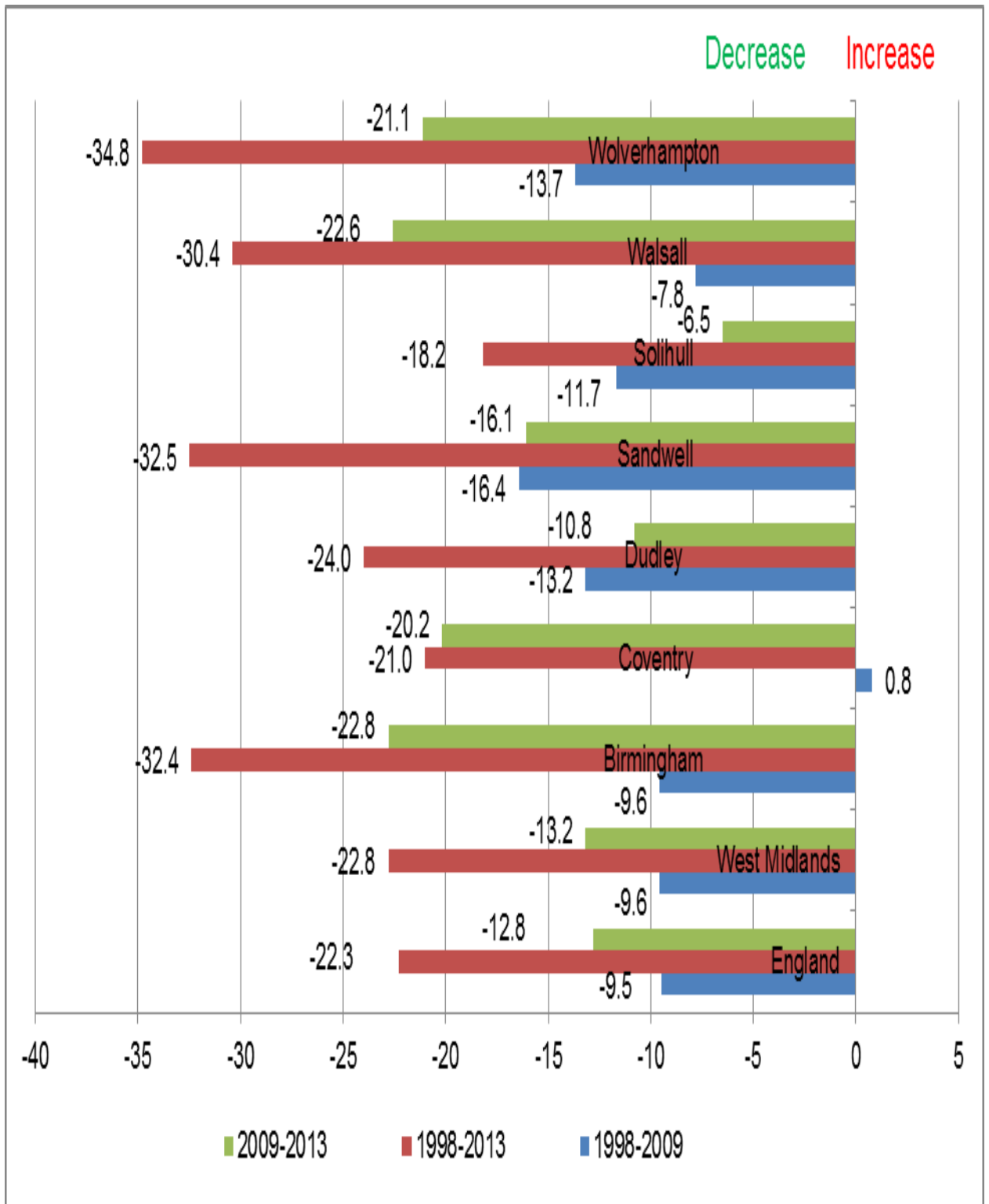
### 2 Recommendations

- 2.1 For the Scrutiny Co-ordination Committee to note the review of the current data available regarding teenage pregnancy in Coventry, and to endorse the actions outlined in the summary of this paper, aimed at continuing to reduce the teenage conception rate in Coventry

### 3 Information/background

- 3.1 Coventry has worked hard to embed a downward trend in the under 16 and 18 conception rates since the implementation of the national Teenage Pregnancy Strategy in 1998. In 2009 Coventry was demonstrating a 0.8/1000 increase in its under 18 conception rate whilst all other West Midlands areas were demonstrating decreases. The chart below demonstrates that Coventry has made good progress in reducing its under 18 conception rate since 2009.

Graph 1: Absolute change in the under 18 conception rate per 1,000 population aged 15-17 years

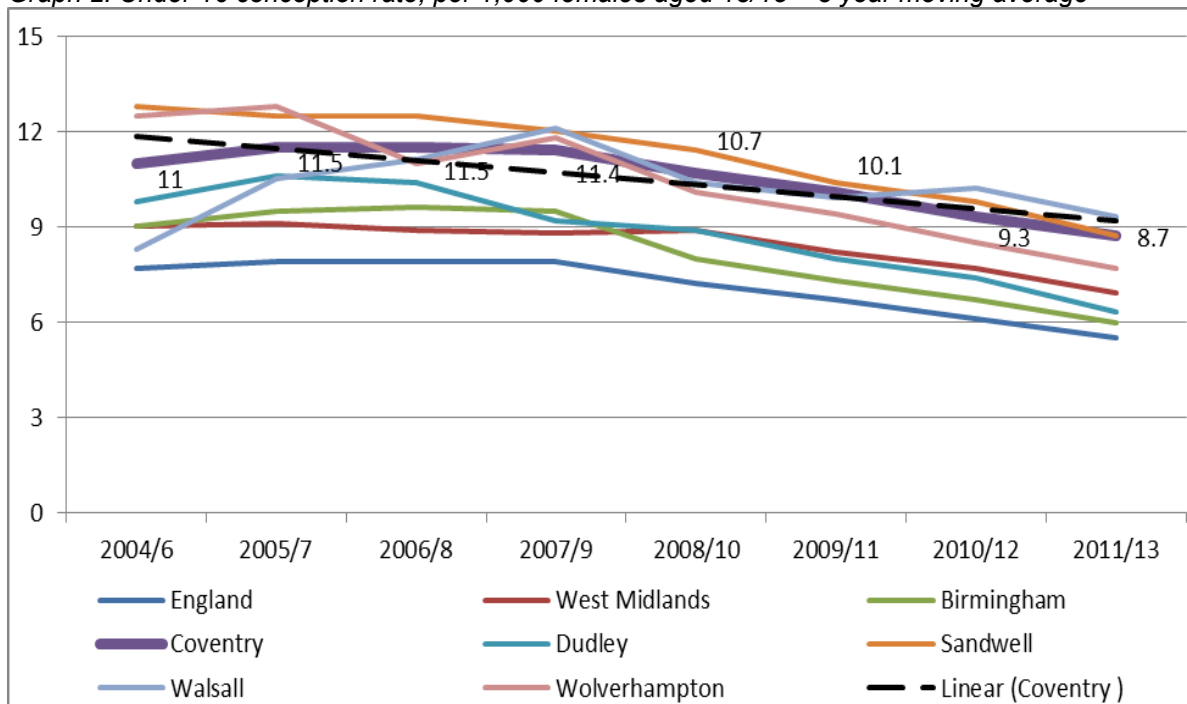


The current under 16 (joint 28<sup>th</sup> worst nationally) and under 18 (9<sup>th</sup> worst nationally) conception rates are higher than the National and West Midlands average. However, three year moving average data suggests that the city is sustaining a downward trend in the under 18 and under 16 conception rates.

### 3.2 Under 16 conception rate

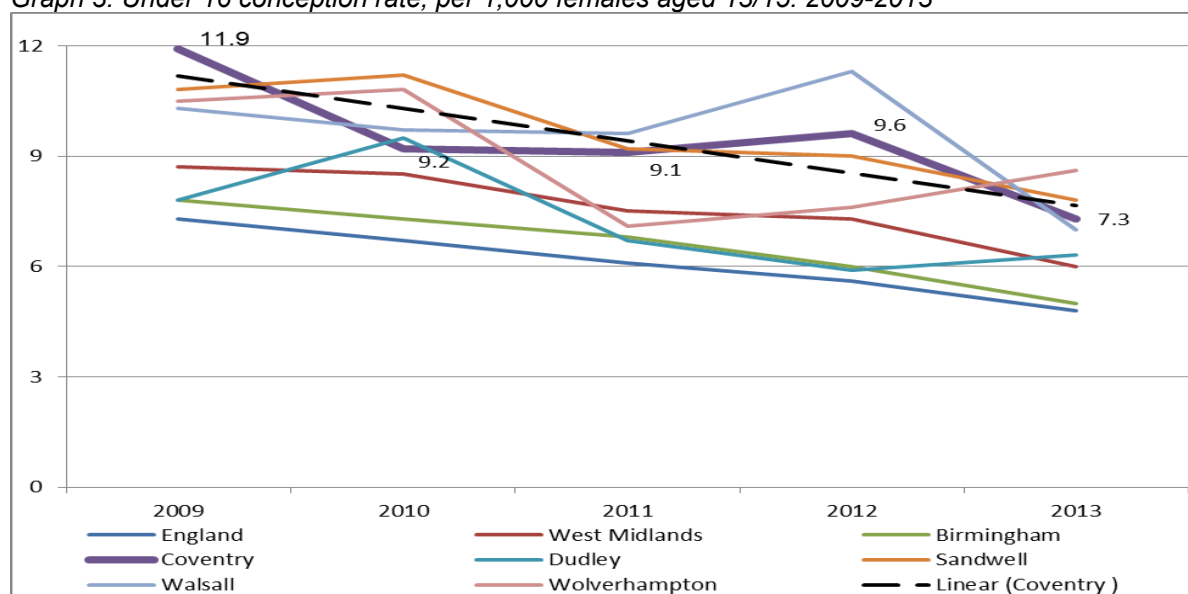
Graph 2 demonstrates that the three year moving average under 16 conception rate in Coventry is continuing to decrease from 11.5 in the years 2006/8 to 8.7 in 2011/13.

Graph 2: Under 16 conception rate, per 1,000 females aged 13/15 – 3 year moving average



In recent years individual year under 16 conception data has been available. Graph 3 demonstrates that a small increase in 2012 was superceded by a 2013 decrease to demonstrate a significant reduction in the under 16 conception rate. The number of under 16 conceptions in 2012 was 52, in 2013 it was 38. The linear line demonstrates a sustained decrease in the rates and is suggestive of a change in the peer and social norm, where young parenthood was viewed as normal behaviour in particular groups and areas of the city.

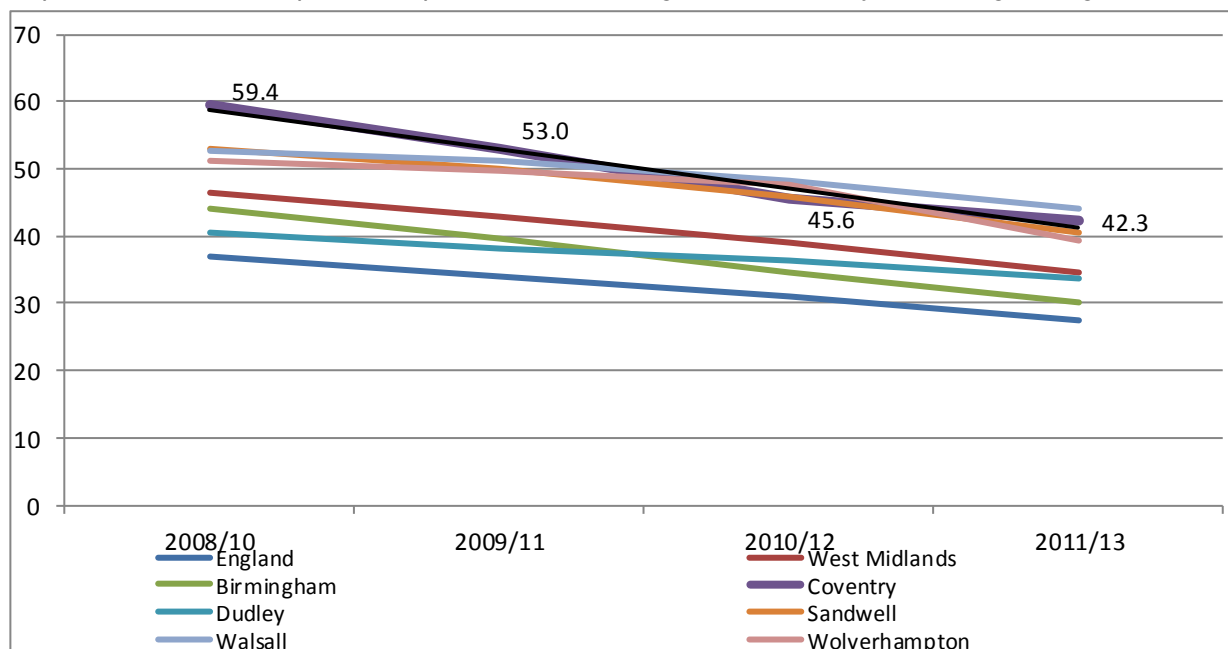
Graph 3: Under 16 conception rate, per 1,000 females aged 13/15: 2009-2013



### 3.3 Under 18 conception rate

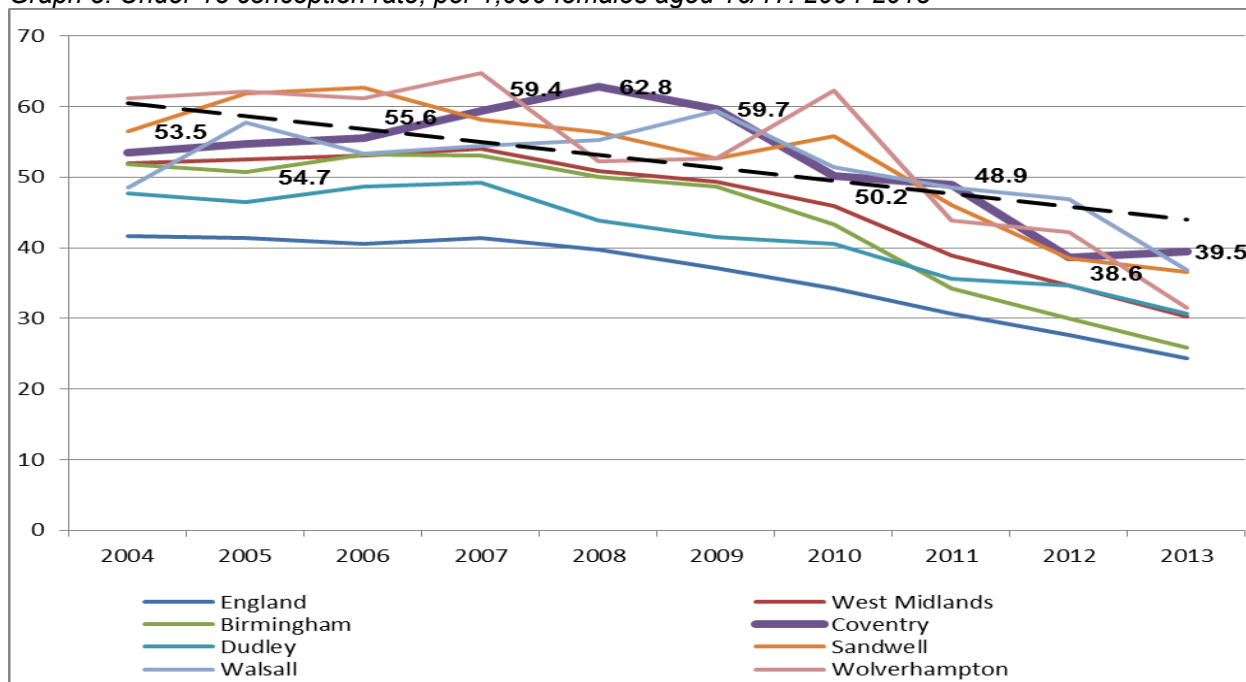
Graph 4 demonstrates that the under 18 three year moving average conception rate in Coventry is continuing to decrease, from 59.4 in the years 2008/10 to 42.3 in the 2011/13.

Graph 4: Under 18 conception rate, per 1,000 females aged 16/17: three year moving average



Graph 5 demonstrates a small increase in the under 18 conception rate in 2013, in actual numbers this was an increase of one conception. However, the graph demonstrates peaks and troughs across the region over time with only Birmingham demonstrating a sustained decrease. The linear line and graph 3 suggest Coventry is sustaining its decrease in the rates over time.

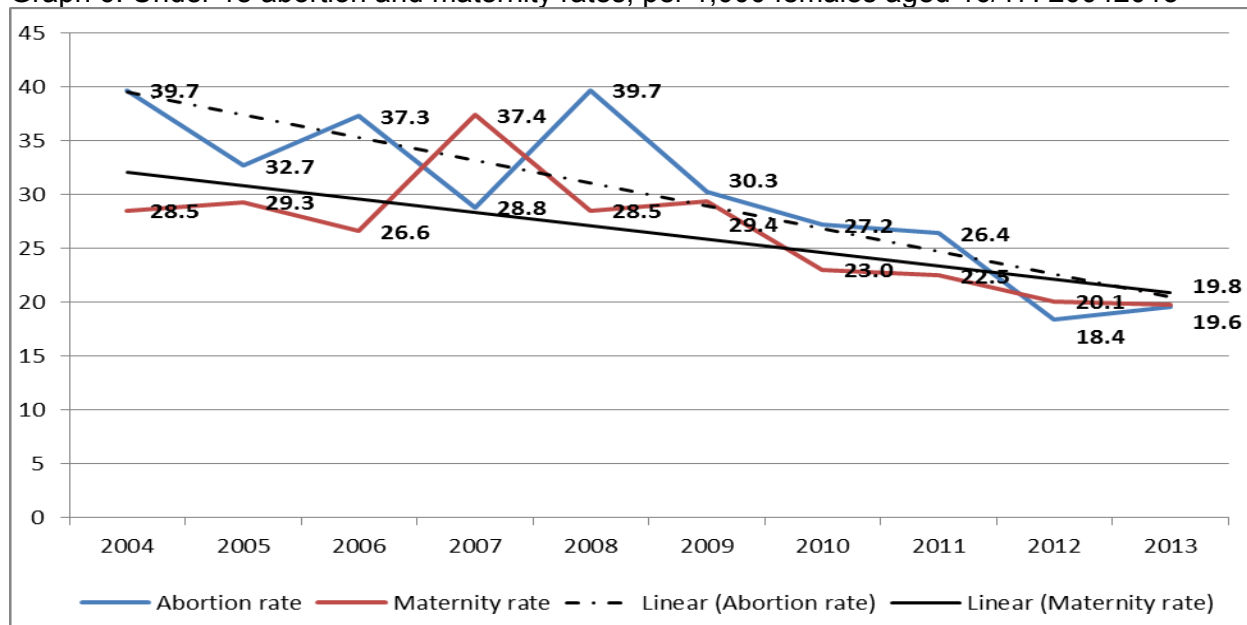
Graph 5: Under 18 conception rate, per 1,000 females aged 16/17: 2004-2013



### 3.4 Under 18 abortion and maternity data

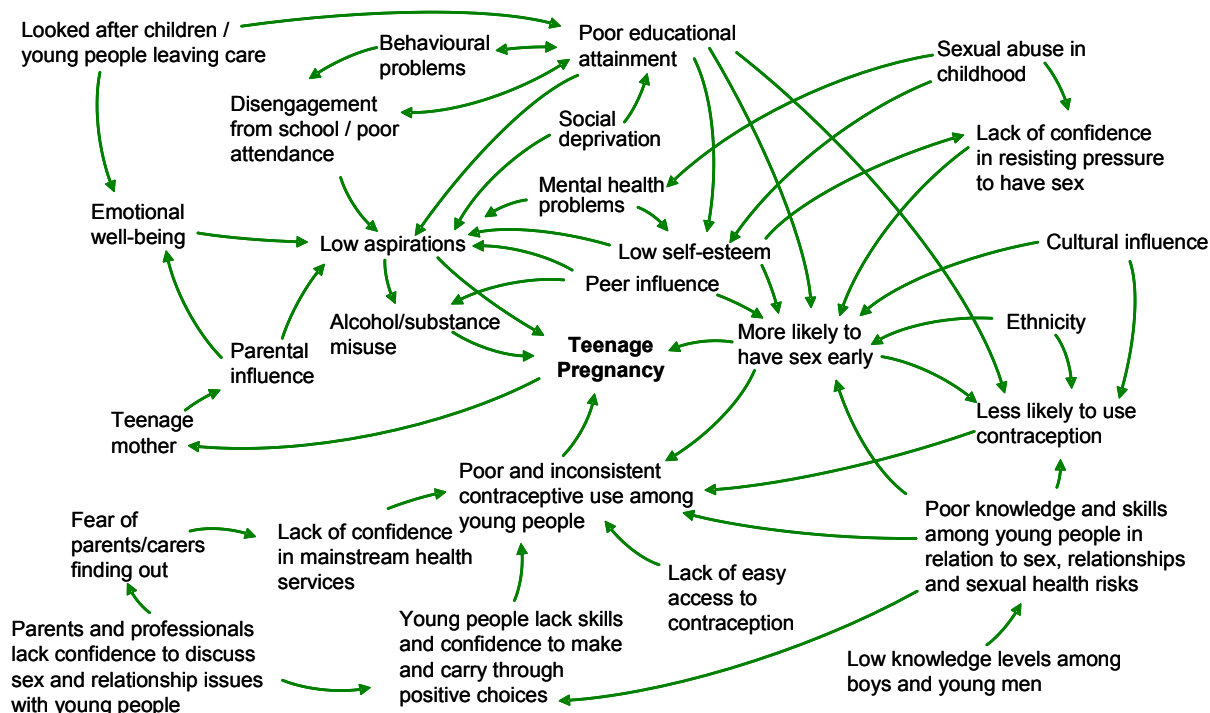
Graph 6 demonstrates that the increase in the 2013 under 18 conception rate was due to an 1.2/1000 increase in abortions and not live births which decreased by 0.3/1000. The peaks and troughs apparent in the first half of the decade smooth out over the latter half and the linear lines demonstrate a sustained decrease in both the abortion and maternity rates.

Graph 6: Under 18 abortion and maternity rates, per 1,000 females aged 16/17: 2004-2013-



### 3.5 Progress towards embedding the national under 18 conception good practice model

Research has demonstrated that under 18 conceptions are associated with a wide range of complex factors as demonstrated in the diagram below:



A 2009 review of practice in Coventry by the National Support Team stated that the city should implement the following evidence based model in order to decrease the number of under 18 conceptions:



Understanding the ongoing need, the actions being taken in Coventry under each of the above headings is set out below:

**Strategic leadership and accountability** – The recent retender of sexual health services in Coventry includes, as part of a “prime contractor model” the strategic management of a range of sexual health services: the main integrated sexual health service, the C-card (free condoms and Chlamydia screens), the 49 GP Long Acting Reversible Contraception (LARC) contracts and the 31 contracts with pharmacies as part of the ASC (Advice on Sexual Health in Coventry) scheme (provision of emergency hormonal contraception, pregnancy tests and Chlamydia screens). Primary care provision is currently being reviewed to strengthen the model going forwards. The design of the service was driven by public/service user and professional consultation, as well as a desire to reduce fragmentation and improve co-ordinated delivery. Further, the redesign of the service includes a new approach to the use of information technology in communicating with young people and enabling increased access to services through provision of a new online booking system..

An examination of the West Midlands under 18 conception data demonstrates that Birmingham has had a sustained decrease. It is understood that Birmingham attribute this to a strong contraception action plan, thus we will undertake a fact finding visit to Birmingham, as well as engaging with other comparable local authorities who have seen such decreases. We know that provision of long acting reversible contraception to young people in primary care in Coventry is decreasing, on the background of increases nationally.

A reduction in under 18 conceptions will be supported through the delivery of a “city-wide” Sexual Health Action Plan (Appendix 1), developed through two stakeholder meetings in February 2015. The meetings were attended by 71 individuals, including GPs, pharmacists, school nursing services, youth services, Councillors and a range of service users including young people.

Key priorities related to reducing under 18 conceptions include:

- To develop and deliver a Health Promotion Plan
- To train workers working with young people to feel confident to relay key messages to young people and signpost them to the relevant sexual health service.
- To commission parent training to have difficult conversations about sex and relationships
- To enable schools to deliver Relationship and Sex Education
- To improve access to sexual health services
- To identify and intervene with at risk young people
- To target delivery of the C-card (free condom provision) to under 18s
- To support teenage parents to access contraception

A Sexual Health Programme Board (SHPB) has been convened to monitor delivery of the Sexual Health Action Plan, this will be supported by a Service User Board (to be convened) which will include young people. Membership of the SHPB includes:

- Integrated Sexual Health Service
- British Pregnancy Advisory Service
- Compass Aspires
- Integrated Youth Support Service
- Public Health
- Coventry and Rugby Clinical Commissioning Group
- Public Health England

**Relationship and Sex Education (RSE) in and outside of school settings** – Whilst it is compulsory for all maintained schools to teach the statutory parts of the National Science curriculum the broader topic of sex and relationship education is not compulsory. There is non-statutory PSHE education within the National Curriculum and is strongly recommended in Government SRE Guidance (2000). School governors are in law expected to give ‘due regard’ to this guidance. There is a separate requirement for secondary schools to teach about HIV, AIDS and sexually transmitted infections. Maintained schools are required to have an up-to-date policy on SRE, whilst there is no requirement for academies.

Standard lesson plans have been provided to all primary, secondary and special educational needs schools by Education and Inclusion Service. The use of the lessons was audited between 2010 and 2012 and demonstrated a significant increase in the delivery of RSE. However, the significant reduction in advisors and consultants in the Local Authority means that the support for schools has reduced significantly, although schools may fund RSE support through their increased budgets. In 2014 all secondary schools were offered three safe sex assemblies/year group sessions and C-card registrations by the Respect Yourself programme. This has now been integrated into the new Sexual Health contract.

#### *Scheduled*

A survey monkey questionnaire is under development to elicit views on the level and range of RSE delivery in Primary and Secondary Schools, how this is delivered, and the support schools feel they need to improve delivery. This will be followed by an RSE planning event for all schools which will be based on the findings of the questionnaire. The suggestions will be scoped with Children’s Service colleagues to determine what support schools/teachers need, how this will be delivered and when, to ensure teachers in schools are adequately prepared to deliver RSE. In addition, a secondary school pilot aimed at looking at what an integrated approach to empowering children and young people should be, to include sexual health, will be developed and implemented.

**Support for parents to discuss relationships and sex** - The “Having Difficult Conversations” course was delivered to 135 individuals in 2014/5. An adapted course to support parents with children under 5 which includes the NSPCC PANTS campaign (early identification of child abuse) is being piloted in the North West of the city, with roll out scheduled for 2015, if effective.

*Scheduled*

A “Let’s Talk About Sex” campaign in the summer of 2015 will be delivered by the new Sexual health contractor to encourage the city to talk about relationships and sex, this will be supported by the-relaunch of the knowledge based [www.besavvy.org.uk](http://www.besavvy.org.uk) website which is currently being upgraded. Depending on available resource, in November 2015 parental Having Difficult Conversations e-training will be launched to encourage effective conversations about relationships and sex with their children.

**Young people friendly contraceptive services and condom schemes** - The You’re Welcome standards are principles to support service delivery suitable for young people. Mystery shopping was undertaken in 2012/13 which demonstrated that the majority of sexual health services including the Integrated Sexual Health Services were suitable. As outlined above, the redesign of sexual health services also looked at a number of ways in which sexual health services and advice could be made more accessible to young people particularly through the use of IT..

**Training on relationships and sexual health for health and non-health professionals** - The Relationship and Sex Education training continues to be mandatory for Coventry City Council staff working with children and young people. Approximately 290 professionals from the voluntary and statutory sectors were trained in 2014/5 to be able to identify and support young peoples’ sexual health issues.. This will now be delivered by the new sexual health provider.

**Advice and access to contraception in non-health youth settings** - The C-card provides free condoms to under 25s in Coventry. The scheme is delivered in 190 venues many of which are non-health youth settings. However, pharmacists are the most accessed venues. In 2014/5 over 3,500 young people registered to use the scheme.

*Scheduled*

Under the new contract the sexual health provider will provide accessible outreach clinics which enable access to both contraception and sexually transmitted infection testing/treatment services. The location of these outreach clinics/services is currently being scoped, but they are expected to be flexible, and based on changing need, and have already started in supported accommodation.

**Targeted prevention for young people at risk** - Compass Aspires provides behavioural change support to young people identified as at risk of substance misuse, poor sexual health and poor/coercive relationships to avoid escalation requiring greater levels of intervention and reduce teenage pregnancies. At a targeted level a scoping exercise was undertaken to identify agencies likely to be working with young people at risk of teenage pregnancy and regular co-location sessions were established in services such as Child and Family First and LAC residential units.. External evaluation undertaken by Coventry University has demonstrated that the service makes a statistically significant difference to at risk behaviours and attitudes.

A training package has been developed to enable supported accommodation providers to identify young people at risk of poor sexual health and encourage them to engage with the Aspires service, which will support the Supported Accommodation and Aspires pathway that has already been developed.

In addition the British Pregnancy Advisory Service supports under 18s to access Long Acting Reversible Contraception and other forms of contraception following termination of pregnancy. Public Health are currently supporting the three CCGs in Coventry and Warwickshire in the



proposed retendering of these services, which will include a number of new sexual health good practice requirements going forwards.

#### *Scheduled*

The funding for the Aspires service has been extended for one year whilst commissioners examine the need for a holistic 0-18 early intervention service incorporating support for sexual health, substance misuse, poor coercive relationships and emotional well being and mental health. A new Aspires project will shortly commence to work with under 11s as the data demonstrated that over 50% of service users (aged over 11 years) had 6 or more vulnerabilities associated with poor sexual health and relationships and substance misuse, thus demonstrating the need to commence work earlier in the life course.

**Communicating strong messages to young people** – We recognise the importance of increasing use of the C-card Facebook page and the BeSavvy website in order to promote messages to our key audiences. A recent approach to this has been the launch of a competition for young people to develop a safe sex song. The winning song was chosen by young people using the C-card Facebook page and was produced by the Northbrook Boys from Coundon Court School. The song was produced into a video and screened at the Transport Museum and posted on Youtube. The C-card Facebook page went from 64 followers to 786 followers as a direct result of this. The lead singer of the band was nominated for a national sexual health award and the video is now embedded in the NHS Choices website. Facebook is also used to promote services to young people for example, an ASC advert (free pregnancy testing and the morning after pill to young people) was viewed by 27,504 young people in two weeks and 675 people clicked on or shared the post and there was an increase in the Facebook followers of c-card.

#### *Scheduled*

The Integrated Sexual Health Service must develop a Health Promotion Plan by June 2015, delivery to be monitored via the Sexual Health Programme Board. The redesign of sexual health services built health promotion in as an important element of delivery, and specified that services need to work with a range of partners to deliver the important outcomes we want from good sexual (and wider) health promotion activities.

**Strong use of local data** - The Sexual Health Programme Board will be supported to effectively monitor the Sexual Health Action Plan through an output and outcome framework (Appendix 2) In addition, an ambitious data dashboard has been created through which to monitor Sexual Health Service provision and outcomes in the City.

**RSE and contraception support for young parents** - The two full-time Teenage Parent Midwives working with Public Health (funded through the CCG) have initiated a care pathway with the Sexual Health provider to offer outreach appointments to teenage mothers to adopt a contraception plan with an emphasis on Long Acting Reversible Contraception.

**Everybody's Business** - The DCSF and DoH (2013) Teenage Pregnancy Strategy: Beyond 2010 cites a range of research demonstrating the importance of education and aspiration to the reduction of teenage pregnancy. We recognise the multifactorial nature of this problem, and thus continue to work with partners both within the council and outside of the council (examples are highlighted in this report) with the aim of improving the lives of children and young people as a whole, through thinking of our services not through the lens of organisational or professional boundaries, but through thinking about the “offer” we need to make to children and young people to support and empower them to make the right choices and fulfil their potential.

To summarise, the key areas of ongoing action required to maintain a sustained decrease in teenage conceptions are as follows:

- 1) Understanding the work of other local authorities who have shown sustained decreases in order to influence our action
- 2) Ensuring ongoing access (including on an outreach basis) to contraceptive services and promotion of those services
- 3) Establishing a focus on contraception (particularly long-acting methods) and teenage pregnancy as a priority for the Sexual Health Programme Board (to be set up) to monitor
- 4) Looking at potential improvements to RSE delivery and development (as part of a wider system offer for children and young people) and delivery of a sexual health promotion plan for the City.
- 5) Working to support the implementation of the new Integrated Sexual Health Service contract in Coventry, with its ambitious expectations regarding management of the whole “sexual health system” through use of a prime contractor model, including the innovative use of IT, and provision of outreach services to improve access to services and communication with young people.

**COVENTRY SEXUAL HEALTH ACTION PLAN (SHAP) – 2015 – 2017 – June 2015**

<b>ACTION</b>	<b>RESPONSIBLE</b>	<b>BY WHEN</b>	<b>PROGRESS</b>
<b>Use data to improve sexual health in Coventry</b>			
To develop performance indicators and outcome indicators to measure progress of SHAP	Nadia Inglis/ Jane Craig	June 15	Complete
To develop a reporting system	Nadia Inglis/ Jane Craig	June 15	Quarterly data will be collated against the performance and outcome indicators and the actions within the plan. This will be provided to the SHPB one week prior to the meetings.
To review progress of the SHAP	SHPB	Qrtly	
<b>To develop a Service User Board (SUB) to support users input into decision making</b>			
To scope membership of the SUB	Jane Craig	Aug 15	
To invite prospective members to discuss the aims of the SUB and SHPB	Jane Craig	Aug 15	
<b>To develop and deliver sexual health key messages</b>			
To develop and deliver a Health Promotion Plan with key actions, dates and persons responsible taking into account the points included in Appendix 1	ISHS	June 15	
To present the Health Promotion Plan to SHPB and SUB	ISHS	Aug 15	
<b>Workforce Development</b>			
To continue to deliver RSE 0a to professionals working with children and young people	ISHS	Ongoing	
To continue to deliver RSE 0b to professionals to support new C-card venues	ISHS		
To commission an e-training version of the parent/carer training course 'Having Difficult Conversations'.	Jane Craig	On hold	
To review the development of motivational interviewing training for professionals: to include school immunisation team and the GP alliance	Nadia Inglis/ISHS	July 15	
To disseminate learning from the 3 C's projects	Paul Sanderson	Aug 15	

ACTION	RESPONSIBLE	BY WHEN	PROGRESS
<b>Enable Relationship and Sex Education to be delivered</b>			
Review the delivery of the RSE core packages	Jane Craig/Judith Simmonds	June 15	
Review RSE training provision for teachers	Jane Craig/Judith Simmonds	June 15	
<b>Improve Access to Sexual Health Services</b>			
Develop an ISHS internet based appointment system	ISHS	May 15	Completed
Promote the IT based appointment system to relevant professionals and the public	ISHS	June 15	
Increase number of practices delivering LARC with a focus on at risk areas	ISHS	April 2016	
Investigate the possibility of implementing LARC outreach in GP surgeries to improve access in at risk areas	ISHS/Nadia Inglis	April 2016	
Deliver regular contraception and STI services in community venues including schools, colleges and training providers	ISHS	June 2015	
Review expansion of STI and contraception provision in pharmacies	ISHS	April 2016	
Reduce waiting times at ISHS and offer flexible access i.e. Sunday	ISHS	Ongoing	Sunday clinics have started
Contraception and STI advice to be provided at all appointments with ISHS	ISHS	Ongoing	Monitored through contract management
Current termination contract to continue to provide post termination contraception	Sunny Mattu	Ongoing	
<b>Reduce prevalence and late diagnoses of HIV</b>			
To review free condom provision to at risk groups: <ul style="list-style-type: none"> <li>Sex workers</li> <li>Eastern European ethnic origin &gt;1% prevalence</li> <li>Black African ethnic origin &gt;1% prevalence</li> <li>Injecting substance misusers</li> <li>MSM</li> </ul>	ISHS	Oct 15	

<b>ACTION</b>	<b>RESPONSIBLE</b>	<b>BY WHEN</b>	<b>PROGRESS</b>
Improve access to Pharmacy and Secondary Care based HIV testing	Nadia Inglis/Jane Craig	June 2015	Coventry has bid Elton John Foundation funding to decrease late diagnosis. Award to be announced in June 2015
<b>Reduce prevalence and late diagnoses of HIV</b>			
In Primary Care	Nadia Inglis/Jane Craig	May 2015- April 2016	Primary Care HIV Point of Care Testing pilot commenced May 1st 2015.
In Termination services	Nadia Inglis/ Elaine Russell	April 2016	HIV and STI testing inserted into CCG termination contract specification
Improve outreach testing with at risk groups including: <ul style="list-style-type: none"> <li>• Substance misusers</li> <li>• Sex workers</li> <li>• MSM</li> <li>• Black African ethnic origin communities</li> </ul>	ISHS/Jane Craig	April 2015	One year community HIV testing project commenced 1st April 2015
To commission a community engagement programme to support Men who have Sex with Men and people of black African ethnic origin to access HIV testing	Jane Craig	Aug 15	
Deliver and promote an HIV self sampling service (with online requesting)	Nadia Inglis	Nov 15	HIV self sampling service to start November 2015
Deliver a HIV support service to support a reduction in the transmission of HIV	ISHS/Jane Craig	Ongoing	Service commenced in Apr 2015
<b>Reduce under 18 conceptions</b>			
Identify and intervene early with at risk young people aged 11-16 years, up to 22 for looked after children Target services working with at risk groups	Sharon Bolesworth/ Jane Craig	Ongoing	Service extended for 12 months whilst early intervention commissioning is reviewed. Service continues to demonstrate statistically significant improvement to attitudes and behaviours.
One year pilot to support under 11s demonstrating risky attitudes/behaviours towards sexual health, substance misuse and poor/coercive relationships	Sharon Bolesworth/ Jane Craig	June 2015	Funding allocated to pilot younger age work to increase early intervention learning

ACTION	RESPONSIBLE	BY WHEN	PROGRESS
Target C –card to under 18s Continue to recruit and support C-card venues Target c-card venue recruitment to at risk groups	ISHS	Ongoing	
To support teenage parents to access contraception post natively	ISHS/Teenage parent midwives	Started June 2015	
<b>Improve Sexual Health Support for at Risk Groups</b>			
To improve access to STI testing and contraception provision for : <ul style="list-style-type: none"> <li>• LAC</li> <li>• Supported Accommodation users</li> <li>• Substance misusers</li> <li>• Troubled families</li> <li>• Drug and alcohol court</li> <li>• Probation</li> <li>• Individuals with Learning Difficulties</li> </ul>	ISHS	Ongoing	Outreach timetable to be provided to CCC by ISH by end of June 2015.
Improve links between pharmacies, Aspires, ISHS and safeguarding	ISHS	April 2016	
<b>Sexual Health services support with Child Sexual Exploitation Identification and Intervention</b>			
To discuss use of screening tool to identify young people at risk of CSE:	ISHS/BPAS	July 2015	
To develop clear CSE protocols in sexual health services	ISHS/BPAS	July 2015	
Police Child Protection Unit and Aspires to develop a joint working agreement and monitor use	Sharon Bolesworth	July 2015	
<b>Support Sexual Health of Sex Workers and Exit from Industry</b>			
Commission a one year contract to deliver support and inform future contracting	Jane Craig/THT	April 2015	A one year contract commenced 1/4/15. Needs assessment to be undertaken in 2015

**PERFORMANCE MONITORING – SEXUAL HEALTH ACTION PLAN 2015/16**

Description of Indicator	Rationale	Baseline		Qtr 1	Qtr 2	Qtr 3	Qtr 4	YTD	Frequency
		Coventry	W Mids						
Under 16 conception rate 1,000 females aged 13/15 (No)	Monitors progress against the target of reducing under 16 conceptions.	7.3 (38)	6						Annually
Under 18 conceptions - number (rate per 1,000 under 18s)	Monitors progress against the target of reducing under 18 conceptions.	39.5 (227)	30.3						Quarterly
% of repeat TOPs in under 25s	Monitors progress against the target of reducing under 18 conceptions.	33.50%	30%						Quarterly
Rate of Syphilis diagnosis per 100,000 population	Monitors progress against the target of reducing STI's	4.30	3.00						Annually
Rate of gonorrhoea diagnosis per 100,000 population	Monitors progress against the target of reducing STI's	67.50	43.20						Annually
Rate of chlamydia detection per 100,000 young people aged 15 to 24	Monitors progress against the target of reducing STI's	2291	1971						Annually
All new STI diagnoses (exc'g Chlamydia in under 25's) per 100,000 population	Monitors progress against the target of reducing STI's	1050	726						Annually
Prevalence of diagnosed HIV infection per 1,000 aged 15 to 59 years	Monitors progress against the target of reducing STI's	3.12	1.54						Annually
% of late HIV (2011/3)	Monitors progress against the target of reducing late diagnosis	56.3	53.5						Annually
Proportion of ISHS service users prescribed contraception < 18	Monitors progress towards improving service delivery	New data							Quarterly
Proportion of ISHS service users prescribed contraception >18	Monitors progress towards improving service delivery	New data							Quarterly

Description of Indicator	Rationale	Baseline		Qtr 1	Qtr 2	Qtr 3	Qtr 4	YTD	Frequency
		Coventry	W Mids						
Number of LARC prescribed <18 ISHS	Monitors progress towards improving service delivery	New data							Quarterly
Number of LARC prescribed <18 ISHS	Monitors progress towards improving service delivery	New data							Quarterly
GP LARC prescribing <18	Monitors progress towards improving service delivery	227							Quarterly
GP LARC prescribing >18	Monitors progress towards improving service delivery	New data							Quarterly
Number of HIV tests community testing service	Monitors progress towards improving service delivery	560							Quarterly
Termination service % under 18s prescribed contraception	Monitors progress towards improving service delivery	Req/d from CCG							Quarterly
Termination service % over 18s prescribed contraception	Monitors progress towards improving service delivery	Req/d from CCG							Quarterly





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Cabinet Member for Children and Young People

30 June 2015

**Name of Cabinet Member:**

Cabinet Member for Children and Young People- Councillor Ed Ruane

**Director Approving Submission of the report:**

Executive Director of People

**Ward(s) affected:**

All

**Title:**

Coventry Strategic Objectives Plan for Children and Young People who are missing, at risk of, or experiencing Sexual Exploitation.

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**Is this a key decision?**

No

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**Executive Summary:**

Child Sexual Exploitation (CSE) is a complex issue that requires a thorough understanding of the impact on victims, how patterns of behaviour start and by whom the exploitation is perpetrated.

There has been extensive national coverage of this issue with associated guidance and recommendations as a result of a number of enquiries and reviews in key areas of the Country. Coventry agencies have come together and committed significant time and resources in order to reflect upon and address this national learning in order to inform the development of a local delivery plan to address the sexual exploitation of children.

Furthermore, the plan is supported by clear strategic objectives and has been informed by facts and findings contained within a CSE problem profile produced by West Midlands Police.

A key aspect of the plan is to not only to ensure that a safe, responsive and effective service is provided to all children and young people who experience Child Sexual Exploitation but to proactively identify children and young people that could be vulnerable to this and other types of harmful behaviour so that interventions that negate or minimise risk can be provided.

The plan facilitates the coordinated activity and resources of agencies working together in Coventry to prevent risk of harm to children and young people through targeted action against perpetrators and in locations across the City where young people may be at risk of exploitation.

A significant area of work within the plan is to enhance public awareness of Child Sexual Exploitation, in particular with parents and carers, and to increase the awareness of young people.

### **Recommendations:**

The Cabinet Member for Children and Young People is recommended to -

1. Consider the progress against the delivery plan; attached as Appendix 1. This plan is subject to on-going revision and is a "living document".
2. Note the addition to the delivery plan which requires Hackney Carriage Drivers and Private Hire Drivers to have DBS checks and CSE training as part of the conditions of their licence
3. Consider updates on the development of the CSE team
4. Consider writing to Head Teachers and Chairs of School Governing Boards regarding completion of the CSE screening tool.
5. Consider data relating to CSE within the City

### **List of Appendices**

1. Coventry Strategic Objectives and Delivery Plan for Children and Young People who are missing, at risk of, or experiencing sexual exploitation.

### **Other useful background papers:**

Safeguarding children and young people from sexual exploitation: supplementary guidance (DCSF-00689-2009) <https://www.gov.uk/government/publications/safeguarding-children-and-young-people-from-sexual-exploitation-supplementary-guidance>

### **Has it been or will it be considered by Scrutiny?**

Not yet but to be scheduled for Scrutiny Co-ordination Committee on 8th July 2015

### **Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?**

No

### **Will this report go to Council?**

No

**Report title:**

Coventry Strategic Objectives and Delivery Plan for Children and Young People who are missing, at risk of, or experiencing Sexual Exploitation

**1. Context (or background)**

1.1 The CSE Delivery plan is a multi-agency plan which is monitored by the CSE Steering Group - a sub group of the LSCB which is chaired by DCI Ian Green. This group receives regular updates on progress against the delivery plan. There is a CSE Operational Group which is chaired by Head of Service, Social Care and drives the implementation at operational level.

**2 Update on the Delivery Plan see appendix 1**

**3 Update on the CSE Team**

3.1 The city wide CSE team is now in place and has completed its induction. The team is co-located with the city wide Referral and Assessment Service and MASH in Christchurch House. The Integrated Youth Support Service and Community Safety are also based in this building.

3.2 The team will work across Early Help and Social Care, and will have active links with Common Assessment Framework (CAF) Co-ordinators and the Safeguarding Service. The team sits under the management of Children’s Social Care.

Permanent staff	Comments
0.5 Service Manager	
0.5 Business Support Officer	
1 Team Manager	
1 Senior Social work practitioner	
2 Social workers	
2 Children & Family Workers	
2 specialist CSE Youth Workers	
2 detached youth workers	
1 CSE Police coordinator	
CSE Co-ordinator	This worker is also responsible for child sexual violence and the DVA Co-ordinator and works within the Community Safety Team and the Coventry Safeguarding Children’s Board Team.
1 x G3 BSC Admin	

3.3 The CSE team went “live” in April and has now been in place for six weeks. It has been named ‘Coventry Horizon’ after consultation with young people, and the Communications Team is looking at how this will be branded.

3.4 In these first six weeks, the team has focused initially on team induction. The team has had a three day induction (all are new workers to Coventry) and there will be some specialised training which will be delivered throughout June and July. Team members are working well together and are very enthusiastic and motivated.

- 3.5 The team work to the 'See Me Hear Me' regional procedures. A local tool kit for all Social Work professionals has been developed from these regional procedures; this includes safety and disruption plans. This resource also has useful links to research and sets out procedurally what is expected from Social Workers and what they must do when they suspect a young person is at risk of or being sexually exploited

The team are delivering briefings on the use of the screening and risk assessment tool and to date have briefed over 300 frontline staff within Social Care, the Integrated Youth Support Service and Children and Family First teams/

- 3.6 In addition a Team Manager has been appointed and she started on 15<sup>th</sup> June 2015. This is an important addition to the team and will provide the capacity to develop the use of Multi-Agency Sexual Exploitation (MASE) meetings as an alternative approach to strategy meetings where there are concerns about sexual exploitation. The Team Manager will have responsibility for chairing all MASE meetings within the city, develop expertise around safety planning and ensure consistency of practice. She is currently having an induction and observing practice in Solihull, where these meetings are embedded in their practice
- 3.7 There are still on on-going discussions to ensure Health have a presence within the team and the commissioning of a Parents against Sexual Exploitation (PACE) worker is being explored. It is envisaged that the commissioned worker from the Streetwise Project will also be co-located with the team in the near future.

#### **4. CSE activity within the City as of June 2015**

- 4.1 There has been a focus on working to get the current CSE data base up to date with accurate information, so that there is a better understanding of the children at risk of CSE within the City. All young people on the data base have had a screening assessment to determine the level of risk and this has led to more confident understanding of the profile of young people at risk in the City.
- 4.2 The Children Missing Operations Group (CMOG) has identified a number of hotspots in the City. Work has been done with colleagues in the Police and Community Safety to increase policing of these areas and to disrupt any identified activities. The data collection tool for City Tasking is in the process of being agreed by partners and will be signed off imminently.
- 4.3 The data base and CMOG also enable us to identify perpetrators of sexual exploitation and the CSE Perpetrators Forum meets monthly to provide a robust process of managing identified perpetrators using both the Criminal Justice process and a range of both civil tools and powers.
- 4.4 Following the development of the Child Sexual Exploitation Team it was recognised that young people needed to be central in participating in - and influencing – the work of the team and service. Taking the lead from much research and case reviews from other cities, it was felt young people did not have a voice and that professionals were making decisions about how best to raise awareness and work with young people, without consulting them. As a result, recruitment of a group of young people was undertaken to do this The group meets fortnightly on a Tuesday evening at an office in th City Centre. The group is open to any young person who wishes to have a say, including those who may or may not have been directly affected.
- 4.5 Organisers of the group were supported with referrals from Positive Youth Foundation and across the Youth Service as well as other agencies. The group has already attended a

West Midlands- wide conference in which they were highlighted as being the most impactful group on the day. They have completed training to raise their understanding and awareness on CSE, alongside taking part in research for Coventry University. They are further working alongside colleagues in communications to help get the message out and raise awareness.

Over the coming month they will be planning how they will “ get the message out “ at the Godiva festival and they intend to use the festival as an opportunity to engage with other young people and their parents. Their aim at the festival is:

- To raise awareness of sexual exploitation and provide information as to how those at risk can seek support
- Engage with community groups,
- make contacts and engage other young people in the group
- Develop some messages from people that attend the festival that will be taken away and used in public places to raise awareness of CSE

## **5 Taxi's**

- 5.1 All Coventry taxi drivers have been sent a letter offering them Child Sexual Exploitation training. The sessions are to run throughout June, July and August and are aimed at developing drivers' awareness of child sexual exploitation, the signs to look out for and how to report concerns. Approximately 750 drivers have already booked places on the training and bookings continue to be made. As part of the application process for a taxi licence, individuals must provide a DBS check. Where the DBS check highlights a conviction or a concern, these will now be referred to the CSE Co-ordinator for consideration as to whether the conviction or concern should prevent the granting of a licence to the applicant.

## **6 Awareness Raising**

- 6.1 The CSE team has been working alongside The Communications team which has developed a communication strategy for CSE. The team is currently being supported in the development of a Twitter page for professionals. The Twitter account will provide all professionals with regular news, research and information around CSE. They have also supported the CSE content on Coventry City Council website, signposting parents and young people to the relevant agencies.

'See Me Hear Me' posters and leaflets from the regional campaign have been printed and distributed to schools, children's centres, Council offices and GP's surgeries, and the 'See Me Hear Me' training is being rolled out to hotels, fast food places and other vulnerable locations. A Facebook and Twitter campaign that took place during CSE awareness raising day has resulted in 1952 website clicks, and a bus ticket advertising campaign that also took place as part of the awareness raising event saw approximately 573,000 bus tickets being issued.

## **7 Training**

- 7.1
- Staff from CCC attended a CSE trainer course on 14/05/15 delivered by 'Just Whistle'
  - The CSE training will receive 8 days of specialist training in June/ July.
  - A number of targeted sessions relating to CSE have been booked and will be delivered throughout the year for CCC staff.
  - LSCB training content has been checked against the 'Just Whistle' training content and both are very similar.
  - A meeting has taken place to scope what needs to be included in single and multi-agency training.

- Head Teachers have attended CSE awareness training throughout June. The content of this also included introducing the screening tool.

## **8 School Governors**

- 8.1 A letter has been drafted to be sent to all school governing bodies drawing their attention to the use of the screening tools

## **9 Options considered and recommended proposal**

- 9.1 The recommendations have been determined based on the production of the delivery plan and the need to ensure the content, activity and approach is appropriate, proportionate and sufficient to protect children and young people from harm and provide officers and communities with the knowledge and confidence to deal with this issue.
- 9.2 Provide reassurance to Cabinet Member that the plan has been informed by national learning and developed using evidence from a problem profile to provide a thorough multi-agency response to this issue.

## **10 Results of consultation undertaken**

- 10.1 A practitioners group has been established and meets on a monthly basis with the sole aim of raising awareness of CSE in Coventry. The members of this group ensure the effective co-ordination of resources and materials available to deliver consistent messages to the public on the signs to look for in identifying young people potentially at risk of CSE and then where to report these concerns. To support the development of the resources and campaigns, the group has a young people's forum which informs this work. The young people meet with professionals on a fortnightly basis and are currently being trained to actively support future work in order to "youth- proof" processes, procedures, publicity and activity.
- 10.2 The delivery plan has been developed in consultation with and by members of a range of agencies from both safeguarding and community safety partnerships through the CSE & Missing Persons Strategic Sub-group of the Local Childrens Safeguarding Board.

## **11 Timetable for implementing this decision**

- 11.1 The delivery plan is operational and being delivered against with performance management of progress and effectiveness being reported to the Local Safeguarding Children Board. Further recommendations arising from this report can be implemented with immediate effect.

## **12 Comments from Executive Director, Resources**

### **12.1 Financial implications**

The scheduled training programme detailed in section 7 is estimated to cost £10,000 which will be met through existing budgets.

### **12.2 Legal implications**

Section 13 of the Children Act 2004 requires local authorities and other named statutory partners to make arrangements to ensure that their functions are discharged with a view to

safeguarding and promoting the welfare of children. This includes planning to prevent children from going missing and to protect them when they do.

Local authorities should name a senior children's service manager as responsible for monitoring policies and performance relating to children who go missing from home or care. The responsible manager should look to understand the risks and issues facing children missing from home or care and to review best practice in dealing with the issue.

### **Other implications**

#### **13.1 How will this contribute to achievement of the Council's key objectives / corporate priorities (corporate plan/scorecard) / organisational blueprint / Local Area Agreement (or Coventry Sustainable Community Strategy)?**

The Children Act 1989 imposes statutory obligations to safeguard children. These obligations are extended to specific persons and bodies to engage and work with the Local Authority to safeguard local children by virtue of Section 11 of The Children Act 2004.

These statutory safeguarding functions are supplemented by statutory guidance: 'Working Together to Safeguard Children 2013' and 'Safeguarding Children and Young People from Sexual Exploitation', 2009. The 2013 guidance imposes a legislative requirement on individual services to safeguard and promote the welfare of children; and requires a clear framework for the Local Safeguarding Children Board to monitor the effectiveness of local services.

Specifically in respect of CSE, the statutory responsibilities of local agencies, including Councils, are set out in the 2009 supplementary guidance. The 2011 National Action Plan further clarifies these, and also brings together a range of commitments from national and local partners.

The Police have numerous legislative powers for safeguarding children, undertaking investigations and disruption of perpetrators. This requires close working together between the police, children's and health services to discharge their statutory duty to identify and eradicate CSE.

There is a range of civil interventions that Local Authorities can use, dependent upon the circumstances of individual cases.

The case of Birmingham City Council v Riaz and others [2014] provides Local Authorities with a precedent for invoking the inherent jurisdiction of the High Court to protect a young person and others from CSE.

Provide commentary on how the proposals contribute to the council's core aims – a prosperous Coventry; citizens living longer, healthier, independent lives; making Coventry an attractive and enjoyable place to be; ensuring that children and young people are safe, achieve and make a positive contribution; providing a good choice of housing; making places and services easily accessible; encouraging a creative, active and vibrant city; developing a more equal city with cohesive communities and neighbourhoods; improving the environment and tackling climate change.

#### **13.2 How is risk being managed?**

Oversight and monitoring will be carried out by the Local Safeguarding Children Board and Police, Crime and Community Board.

### **13.3 What is the impact on the organisation?**

Management of victims, offenders and work to prevent or disrupt this behaviour taking in locations and near establishments will require the resources of a number of agencies and will impact on staffing and human resources.

### **13.4 Equalities / EIA**

An Equalities Impact Assessment will be required in relation to CSE as it affects vulnerable groups and will also need to consider the profile of perpetrators.

### **13.5 Implications for (or impact on) the environment**

CSE happens in public spaces and locations and therefore has a devastating impact on the community's health and well-being and the environment. Tackling this issue from a people and place perspective is critical to improving the environment as well as improving people's lives.

### **13.6 Implications for partner organisations?**

Responding to CSE requires a range of approaches, interventions and actions by a number of agencies and use of their resources with which to target and disrupt locations, protect victims and those vulnerable to this issue whilst managing perpetrators through sanctions.

The support and involvement of communities is critical to addressing and preventing this type of behaviour taking place



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# **Child Sexual Exploitation Multi Agency Strategy**

## **March 2015 – March 2017**

Version 5.1 (Impacts)

15 April 2015

# PREVENT

Strategic objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
Page 52 Collect analysis and use data to inform and influence all services in their support of children and young people at risk of child sexual exploitation, offenders and locations.	1.1 Maintain and populate problem profile feedback data to the CSE strategic subgroup of the LSCB	Amber	Screening tools now introduced and all young people screened which populates database that feeds problem profile. The database now holds the names of all those who are identified as at risk. Information presented to steering group Monthly reports completed by CSE coordinator	Rich information about the extent of Child Sexual Exploitation in the City.  The City is now clear on numbers and risk levels.	CSE Coordinator, CSE Service Manager.	May 2015
	1.2 Ensure the screening tool is used by all partners	Amber	Training on the screening tool has been delivered to 260 –on-going training in Social Care will take place in July. 72 Head teachers have been introduced to the screening tool. A letter is to go out to the Chair of Governors introducing them to the Screening tool.	Slight increases in numbers identified in April/ May due to awareness raising	Key safeguarding leads , CSE co-ordinator and CSE team	On-going
	1.3 Information sharing agreement to be in place to allow sharing of information in line with the regional standards operating framework	Red	Relevant Information sharing agreement has been drafted - needs to be agreed and signed off		Jayne Hutchings	July 2015
2. Ensure suitable information and resources are available to support practitioners in developing awareness and appropriate early responses.	2.1 Clear policies and procedures are in place for all agencies and communicated to the children's work force. Professional understand information guidance and responsibilities	Amber	Manual of procedures updated April 2014 Local Toolkits for Social workers developed for dissemination Briefing sessions to take place CCG communications department and localities will communicate through the communications group (Aaron Ashmore and Nigel Hart to be involved)	Clearer pathways for Social workers will improve practice Tool kit will give information and resources for workers and will enable improved practice	CSE co-ordinator Service Manager CSE Team All agencies	On-going

## PREVENT

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
	2.2 Professionals understand information, guidance and responsibilities		Screening tool being used by social workers when CSE is recognised More awareness by professionals of Sexual Exploitation		CSE Team All agencies	on-going
	2.3 All staff in social care to receive CSE service development updates	Amber	Twitter to be set up imminently which will provide updates to staff in social care and all agencies Communication strategy in place that addresses this Beacon updates taking place. Website being updated regularly		CSE Co-ordinator CSE Service Manager	Sept 2015
3. Ensure suitable information and resources are available to raise awareness with potential victims of CSE, and their parents/ carers/ family and communities	3.1 Make available and publicise a CSE community resource that informs and guides parents and the local community Develop a better understanding of children's perceptions and beliefs around CSE to assist the development of activities and resources.	Amber	Leaflets have been disseminated to schools and communities around CSE CSE content now on Coventry City Council website. See me hear me posters / leaflets have been printed with local numbers and distributed to schools, children's centre. Media campaign has taken place on Twitter and Facebook. Youth Service now running focus group to gauge opinions of resources and young people's understanding of CSE.	Awareness in the community of Child Sexual Exploitation	CSE Co-ordinator/ Head of Comms & LSCB	Sept 2015
	3.2 Develop parents / community pathway for when there are concerns around CSE demonstrating that organisations welcome concerns regarding CSE	Amber	Bus tickets have been printed that were distributed to 327,00 people via 114 national express buses and gave details of pathways when CSE concerns were prevalent Leaflets have been printed with local numbers and indicate the pathway for parents and distributed to health centres, social care neighbourhood offices, council offices CSE coordinator sent information via education	To date we estimate that ..... people have been made aware of CSE pathways through ..... routes	CSE- Co-ordinator/ CSE Team	Sept 2015

# PREVENT

Strategic objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
Page 54			newsletter that schools were requested to forward to all school age pupils			
	3.3 Contribute to training communities who can identify and respond to CSE i.e. churches, mosques, temples	Amber	Discussions have commenced with Surinder Nagra ( Community Engagement Officer )		CSE Co-ordinator	March 2016
4. Develop initiatives to challenge the behaviours and attitudes of potential offenders	4.1 Work in school to challenge and influence behaviour and attitudes	Red	Not yet completed		LSCB and Community Safety	March 2016
	4.2 Develop targeted approach to working with young men /boys who are potential perpetrators	Red	Not yet established		Head of IYSS	Sept 2015
	4.3 Work with offenders / perpetrators through mentoring and enforced action	Amber	The perpetrators forum is now in operation and there continues to be regular referral to the forum.	Robust management of offenders	WMP	On-going
5. Raise Awareness across the region and locally in Coventry about CSE to include public, private and third sector organisations	5.1 Development and delivery of an integrated communication plan Targeted work with proprietors of bed and breakfast accommodation, hotels, clubs and pubs, taxis transport providers shopping	Amber	All regulatory services staff have now received CSE training. LSCB hosted a building resilience with young people workshop that was attended by a number of voluntary and statutory agencies. See me hear me training is being offered to staff of 4 hotels with more sessions planed 1 fast food outlet identified as vulnerable is receiving say something if you see something training CSE co-ordinator has overseen approximately	Reduced risk in identified hotels Raised awareness with Taxi drivers Signposting for members of the public Giving a clear message that poor management of premises won't be tolerated	CSE Co-ordinator	March 2015- Sept 2015

# PREVENT

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
	centres and food outlets sports and recreational centres		40 licence applications for the LSCB to build conditions in where vulnerabilities are identified Work has been done with a specific hotel in Coventry looking at collating evidence in poorly managed premises in order to take enforcement action. Taxi drivers have been offered ' See me hear me training ' approximately 750 are now booked onto dates in June, July and August. To date 159 have been trained across three sessions. Taxi driver stickers have been printed for 1,200 cabs in the city			
6. Ensure a single referral point / hotline for member of the public to report concerns to the authority	6.1 Make available to Organisations, communities and members of the public the single point of entry RAS and Police 101	Amber	A Facebook and Twitter campaign has taken place that has advertised single point of entry Leaflets have been completed MASH leaflets distributed to all schools around a referral route 5000 See me hear me A4 leaflets were produced and distributed	A slight increase during May in number of cases referred into MASH for CSE concerns		March 2016
	6.2 Explore additional opportunities in the region to strengthen capacity to provide advise re a regional line	Amber	Discussions with regional group around exploring this further			March 2016
7. Ensure that risks are pro-actively monitored and responded to appropriately in children's residential care homes, foster	7.1 Develop procedures and best practice for providers of services across the region Review placements and contracts to with providers to	Red	Task and finish group set up by Jivan Sembi to include commissioning and route 21			March 2016

# PREVENT

Strategic objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
placements supported accommodation	ensure they include CSE and vulnerability in their service delivery and conditions Develop young person's accommodation improvement plan					
8. Improve the flow and collection of information regarding the welfare and movements of young people in out of city placements.	8.1 Review information sharing procedures and process. Review CMOG's role in monitoring this and placements / commissioning Health assessments of children placed out of city to screen for CSE And to be incorporated in health plan	Amber	Information agreement is in draft to be agreed and disseminated CMOG identifies issues and raises this within commissioning to address in their task and finish group. Out of City Health assessments are commissioned by Coventry and Rugby CCG from providers in those areas where the child is residing. The quality of these assessments is variable and there is no consistency in the assessment for CSE. The designated nurse LAC is progressing this action.			Sept 2015
9. Ensure all agencies have a workforce that is confident and equipped to recognise, report and respond to CSE	9.1 Review training Develop training to include signs of CSE and models of grooming Identify training needs Develop a schedule for awareness raising Mandatory training	Amber	CRASAC have undertaken awareness raising training with third sector and voluntary organisations 8 Staff from CCC attended a CSE Train the trainer Course on 14/05/15 delivered by Just whistle. 8 days of specialist CSE training is being delivered to CCC CSE team in June/ July 2015. Awareness raising training by the LSCB has to date targeted. A meeting has taken place to scope what needs to be included in single and multi-agency		All agencies / Grace Haynes	on-going



## PREVENT

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
	for staff to be determined Training of all front line staff in signs and symptoms Evaluate training impact		training and to develop some basic materials. Numbers of Council training ( no return awaiting numbers) Decision to be made on level of training required for primary care and who is delivering this training (ie awareness, risk assessment) A multi-agency level 3 protected learning time on CSE session has been delivered by the CCG for primary care which had 300 plus attendees, to raise awareness of the city issue, CSE team, and case discussion workshop			

## PROTECT

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
10. Have a dedicated multi agency child sexual exploitation team in place that offers specialist case work interventions and supports high quality practice amongst the partnership	10.1 Use regional procedures Review the use and application of screening tool	Amber	Tool Kit has been developed. Screening tools has been adopted. The region are reviewing the regional framework	Ensure specialist multi agency provision is in operation and able to respond to need across the region which bring consistency	CSE Service Manager	Sept 15
	10.2 Review the role of CSE team and relationship with MASH in assessment and response to victims	Amber	Co-location has now occurred but further work needed	A better response to victims of CSE	CSE / MASH Service Manager	Sept 15
	Consider multi-agency make up of team	Amber	Business case for Health worker submitted Business case for PACE ( Parents against sexual exploitation ) being drafted LSCB report being drafted around transitional arrangements		CSE	On-going
11 Enable staff to identify children at risk of CSE and respond at the	11.1 Ensure all services working with children and young people are	Amber	Awareness raising sessions for 260 social care staff to date Awareness raising with all regulatory staff (50 )	More professionals in the city aware of signs of CSE	CSE Service Manager / all agencies	June 15

# PROTECT

Strategic objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
Page 58 earliest opportunity	aware of signs and symptoms of CSE		Awareness raising with 72 head teachers in Coventry Awareness raising with 300 health professionals and GP's Meetings with residential units to provide training for staff Awareness raising sessions with some voluntary organisations Youth staff briefed ( 15 )			
	11.2 Ensure that all agencies internal procedures reflect assessment of CSE and have clear procedures for reporting and assessing	RED			CSE Service Manager / all agencies	July 2015
	11.3 Adopt a whole family approach when working with victims of CSE	Amber	Social workers are adopting safety planning and disruption plans from the tool kit Awareness raising has highlighted the importance of working with families	Ensuring a whole family approach	CSE Service Manager	On going
	11.4 Raise awareness and understanding of vulnerable children at risk linked to trafficking pilot	Amber	Briefing sessions held with all service managers in the city raising awareness	Ongoing meetings with regional group	Iqbal Ghag / Shoayb Khalif	On going
12.Throughout interventions at all levels of need develop and offer mechanisms and process that provide support to victims and their families including long term support particularly for those	12.1 Ensure all agencies understand how to intervene and provide help and prevent escalation	Amber	Developed Safety plans. Developed disruption plans. Both of these are in the toolkit	Better coordinate support to families	Head of LAC/CSE Service Manager	March 2016
	12.2 Engage young people service users and potential service users in	Amber	Fortnightly meetings now established and documented. The group will use Godiva Festival weekend to promote awareness of CSE and recruit to their group.	Young people can shape and influence the CSE agenda through direct engagement and consultation.		

## PROTECT

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale	
leaving care or have been placed out of city	design of support services and review of delivery / quality.		Young people's focus group has been developed to gauge young people's views in service design.				
	12.3 Commission independent provider for all return home interviews for LAC	Amber	Barnados contract is still not in place for children who have been missing from care as they have had to recruit staff in view of the volume.  Currently missing young people, including missing from care, continue to be seen by two members of staff from the Youth Service.	Children and young people receive a high quality service which delivers good outcomes	Commissioning Sally Giles Brian Mason	September 2015	
	12.4 Review absent v missing definition to ensure adequate responses	Red				LSCB	
	12.5 Review terms of reference for and membership of CSE strategic subgroup to ensure alignment with regional framework expectations for multi-agency strategic planning	Amber	Governance meeting arranged for July 2015			LSCB	August 2015
	12.6 Review missing / return home interviews process for young people missing from care	Red	As 12.3			Commissioning Sally Giles Brian Mason	May 2015
	12.7 Develop a	Amber	Risk Assessment NWG tool being used		Better risk assessments for young people from	CSE Service	Sept 2015

# PROTECT

Strategic objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
Page 60	consistent and best practice approach to the assessment and response to every young person's individual needs and also their family member / carer who is also affected by the CSE		Safety plans and disruptions plans are developed and in place	CSE Better whole family support for families	Manager	
13.Use the LSCB quality assurance framework tools and processes	13.1 Develop clear and agreed reporting mechanisms to LSCB, PCC	Red			LSCB	September 2015
	13.2 Ensure that LSCB Can identify gaps in service and provision and has adequate quality assurance processes in place to review service provision to those affected by CSE Has a robust commissioning agenda for service to fill gaps as appropriate Monitors CSE in line with the regional framework guidance for LSCB	Amber	A full case audit is planned for 3rd July 2015. The audit tool is to be agreed by 29th June The purpose of this audit is to identify gaps in service provision.		LSCB	Sept 2015

## PURSUE

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
14. Improve the flow of information to inform the problem profile in respect of offenders leading to the development of localised disruption and prevention plans	14.1 Agree information sharing protocols	Amber	Any information relevant to the safeguarding of a young child is shared with relevant agencies as per "Working Together 2015" The CSE perpetrator forum is design to share information.	Proactive child centred responses  Skilled and proactive workforce  Coordinated communications	WMP/ CSE Co-ordinator	May 2015
	14.2 Agree localised multi agency strategies for preventing and disrupting offenders	Amber	The CSE perpetrators forum is now in place whereby identified individuals are discussed and subject of multi-agency disruption. 9 nominals are discussed at present.	CSE remains a strategic priority	WMP/ CSE Co-ordinator	May 2015
15.Utilise ancillary orders to maximise investigations, manage offenders and support victim's	15.1 Abduction notices Risk of sexual harm orders Sexual offences prevention orders Restraining orders	Green	WMP tool kit in operation Utilisation of harbouring notices Sexual offences prevention orders requested Meeting with QC who led Birmingham injunction's linked to CSE	Children are protected  Strategies informed by advice  Facilitating policing and prosecutions:  Early identification and proactive intervention of offenders.		March 2015
16.Ensure adequate support is provided to victims in relation to investigations and criminal proceedings before, during and after investigations.	16.1 Training for police and CPS to raise awareness of the importance of appropriate support in complex CSE cases Senior leadership meeting at Supt level with CPS Sgts and Inspectors training day are on-going Sentinel has specifically focused on CSE	Red				May 2015

# PURSUE

Strategic objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
Page 62	16.2 Police to ensure when arrest are made there are appropriate bail restrictions	Green	Established protocol that prior to release of a person under arrest that bail conditions are considered where appropriate.		WMP	June 2015
	16.3 Police to ensure that officers are aware of appropriate and legally compliant evidence in CSE cases	Green	All police investigations are conducted within statutory legal framework and within WMP force policy		WMP	June 2015
	16.4 CPS to ensure Crown Prosecutors are aware of appropriate and legally compliant evidence in CSE cases	Green	Any case presented to CPS will be assessed on an evidential basis and within local policy.  The full range of legal options will always be considered when there is evidence to support a prosecution.	Positive use of the Criminal Justice System to prosecute identified offences connected to CSE investigation	WMP	June 2015
	16.5 Access to specialist advocacy (ISVA )	Amber	Investigation plans include victim safeguarding and signposting to appropriate agencies for support including ISVAs	Children are offered appropriate and tailored support.	WMP	June 2015
	16.6 Ensure that we disrupt offenders who attempt to groom	Amber	Perpetrators forum is putting measures in place to disrupt.	The risk of young people being targeted could be decreased.	WMP/ Community Safety	August 2015
17.Ensure effective mechanisms in place for strategic and operational learning	17.1 Structured debrief on operation encompass	Green	SCR for Operation Encompass underway		LSCB	On-going

## PURSUE

Sub objective	Actions	RAG	Evidence	Impact	Responsible	Timescale
from cases of CSE, including cases which are not successfully prosecuted	17.2 Mechanisms to be put in place to ensure lessons learnt from national and regional SCR's to be disseminated	Amber	All lesson learnt are reviewed and sent to members of the steering group with an expectation that they disseminate this information within their agencies in future this will also go to other agencies via twitter	All agencies aware of national learning.	CSE co-ordinator/ WMP	On going

## Public and Professional Confidence - DRAFT

Strategic objective	Actions	RAG	Evidence	Impact	Accountable	Timescale
18. Ensure that cse is considered when agencies and partnerships develop their strategies and business plans	18.1 Seek assurances from agencies and partnerships that CSE is considered as part of strategic plan development	Red	CSE concerns clearly shown in agency policies.	Keep professionals informed and updated so they have skills and knowledge	All agencies	August 2015
	18.2 Develop a media strategy that informs the communities and professionals	Amber		Children's workforce to be informed and updated regarding policy and practice developments  All staff are aware of and understand the process for case escalation for intervention	Comms/ CSE team	July 2015
	18.3 Develop a strategy that will be proactive in engagement and briefing around CSE issues and developments	Red		To assist in the identification of victims and disrupt victims and offenders.	All agencies	December 2015
19. Establish networking meeting to allow professionals to discuss locations. This meeting will use intelligence gathered from CMOG to feed into the perpetrators forum and community safety plans.		Red		To increase professionals understanding around disrupting locations and offenders.	CSE Co-ordinator	December 2015
20. Clearly identify any victim with other forms of abuse or risk to children and young people .		Amber		To better protect children within the City.		
21. Ensure that services , awareness raising are appropriate		Red		To ensure that equality exists within the response to CSE and affords better protection to all children.	Comms	December 2015



## Public and Professional Confidence - DRAFT

Sub objective	Actions	RAG	Evidence	Impact	Accountable	Timescale
to both boys and girls and reflect the wide range of faiths/ ethnic minorities within the city.						
22 Ensure that information and resources are offered in different languages to meet the community requirements.		Red	<p>See me hear me to look at producing publicity materials in different languages.</p> <p>See me her me group has produced hotel literature in different languages.</p>	To ensure that equality exists within the response to CSE and affords better protection to all children.	Comms/ CSE Team	March 2016

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## **REPORT BACK ON CONFERENCE/SEMINAR**

**REPORT TO:** Scrutiny Co-ordination Committee  
**REPORT OF:** Lord Mayor 2014/15, Councillor Hazel Noonan  
**TITLE:** Civic Visit to Dresden  
**DATE:** 12<sup>th</sup> – 15<sup>th</sup> February 2015  
**VENUE:** Dresden, Germany

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### **1. Recommendation**

1.1 The Scrutiny Co-ordination Committee is recommended to endorse the report of the Lord Mayor's civic visit to Dresden and the positive outcomes of the visit.

### **2. Background**

2.1 The Lord Mayor and Consort were invited by the Mayor of Dresden, together with the Bishop of Coventry, Dean of Coventry Cathedral and a 12 strong congregation of 'Friends of Coventry Cathedral' to represent the City of Coventry at a number of ceremonial events as part of the 70<sup>th</sup> anniversary of the destruction of Dresden.

2.2 To emphasise the significance of the commemorative events, the HRH The Duke of Kent and the Archbishop of Canterbury were also in Dresden for the occasion.

2.2 13 February 1945 saw 200 British bombers drop hundreds of tonnes of explosives and a second wave of 500 aircraft flew over Dresden creating a firestorm across the city. Some 25,000 people died in the air strikes.

2.3 Due to our common fate, the link between the two cities is based on civic links of the two administrations as well as strong relationships between the Frauenkirche (Dresden Cathedral) and Coventry Cathedral. 2014 saw the 55<sup>th</sup> anniversary of this relationship.

### Cost of attending

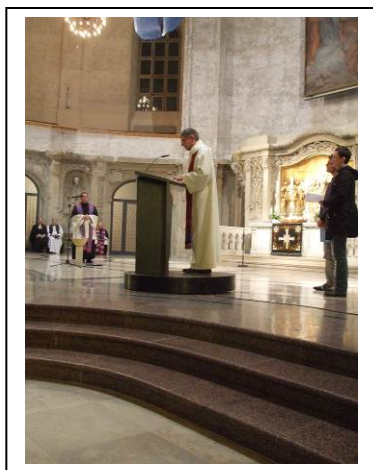
	Costs Approved by Cabinet/Cabinet Member	Total of Actual Costs
Conference Fees	Nil	Nil
Flights	Approx £480	£557.36
Additional Travel Expenses	Nil	Nil
Accommodation	Nil	Nil
Subsistence	£200	Nil

**(NOTE: IF TOTALS ARE SIGNIFICANTLY DIFFERENT PLEASE EXPLAIN WHY.)**

### 3. Benefits

4.1 The itinerary for the visit was aimed at representing the City of Coventry at commemorative events to mark the 70<sup>th</sup> anniversary of the destruction of Dresden. The Lord Mayor, Bishop and Dean all played major role in these events. The most notable were:

- The opening of an exhibition at the Kruezkirche, where the 'Coventry-Dresden Cope', was hanging. The gift, a painting by British artist Terry Duffy from the Diocese and Cathedral of Coventry, strikingly hung above the main altar in the Church. The Dean of Coventry also preached here.  
A welcome dinner followed for all visitors to Dresden representing their twin and sister cities, as well as The Dresden Trust UK.



The Lord Mayor, Councillor Hazel Noonan, with the Mayor of Dresden, Helma Orosz

- Visit to Panometer project “Dresden 1945 – Tragedy and Hope of a European City”. It is a panoramic 360° painting inside a former gasometer, showing Dresden as it might have appeared in 1945, accompanied by an exhibition.



- Main Service of Commemoration at the Frauenkirche. The Service started with the Lord Mayor acting as a candle bearer and speaking the words “This candle is from Coventry and represents peace and reconciliation”. Seen and heard by thousands as this was televised live internationally. Attended by the Federal President Joachim Gauck and the Archbishop of Canterbury. Thousands of people also gathered outside to mark the occasion and pay their respects.



- Participating in the Human Chain: On 13<sup>th</sup> February each year a human chain is formed around Dresden's Old Town designed to symbolically protect it against right-wing extremists and recall the events of February 1945. The Lord Mayor stands alongside HRH The Duke of Kent, Mayor of Dresden and the Federal President.



- Attendance at the 6<sup>th</sup> International Dresden Peace Prize Awarded to HRH The Duke of Kent for exemplary work towards Anglo-German reconciliation for decades. The cross atop the Frauenkirche, a gift from Britain to Dresden, was an impressive symbol of the relationship between one-time enemies.



1. Media profile: The Lord Mayor attracted much media interest from local, national and internationally television, radio and newspaper sources during the commemorative weekend. Numerous interviews and live press conferences were built into the schedule.



List of background papers

Proper Officer: Executive Director (Resources)

Author: Jane Barlow, Principal Private Secretary to the Lord Mayoralty

Tel Number: 024 7683 3047  
(Any enquiries should be directed to the above)

Other contributors: Lord Mayor, Councillor Hazel Noonan

Papers open to public inspection: None

Description of paper: Report Back on Conference/Seminar Location: CH60

**Approved by Cabinet/Cabinet Member on: CM (Policy & Equalities) 22<sup>nd</sup> January 2015**

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Coventry City Council

## Briefing note

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**To: Scrutiny Co-ordination Committee**

**Date: 8<sup>th</sup> July 2015**

**Subject: Scrutiny Work Programme 2015/6**

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### **1 Purpose of the Note**

- 1.1 To provide the Committee with the issues identified for the 2015/16 work programme by all the Scrutiny Boards and the Committee itself so that the content of the initial programme can be finalised.

### **2 Recommendations**

- 2.1 The Committee is recommended to consider the information shown in the appendix and to agree the content of the initial work programme, asking the Scrutiny Boards to give priority to significant issues.

### **3 Information/Background**

- 3.1 At their first informal meetings of this municipal year, the Committee and all Scrutiny Boards identified the issues they wished to include in their work programmes.
- 3.2 The appendix sets out all of these issues. As always, prioritisation of issues remains important to the success of scrutiny and boards have given consideration to those areas where they wish to carry out more in depth pieces of review work and those which may be managed more lightly. The Committee may wish to highlight specific issues which it feels should be given high priority in individual board work programmes. The appendix also draws out those items which have been identified for task and finish groups.
- 3.3 The Committee needs to bear in mind that this is only the initial work programme and that further issues might arise during the year which will need to be included, while others may be de-prioritised.
- 3.4 As some of the issues affect more than one Board, the Committee will need to review the programme as it develops to ensure it is co-ordinated effectively.
- 3.5 The work programmes are updated and published for each scrutiny meeting and more detail on each one can be found on the Boards' pages <http://modern.gov.coventry.gov.uk>

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Resources Directorate  
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## Appendix 1

All Scrutiny Work Programmes – As of 25 June 2015

### Scruco

<b>8th July 2015</b>
Teenage pregnancy
Child Sexual Exploitation Team including taxi licensing policy
Combined Authority Progress – standing item
<b>29th July 2015</b>
Council Plan – Performance Report
<b>9th September 2015</b>
Cultural Trusts Review
Combined Authority Progress – standing item
<b>14th October 2015</b>
Domestic Violence and Abuse
Community Engagement and Individual Voter Registration
Combined Authority Progress – standing item
<b>4th November 2015</b>
Air Quality Action Plan
Combined Authority Progress – standing item
<b>9th December 2015</b>
Welfare Reform
Combined Authority Progress – standing item
<b>13th January 2016</b>
Combined Authority Progress – standing item
<b>10th February 2016</b>
Combined Authority Progress – standing item
<b>9th March 2016</b>
Coventry Drugs Strategy (2015-2017) – Review of Implementation Plan and update on the Family Drug and Alcohol Court
Combined Authority Progress – standing item
<b>20th April 2016</b>
Crime and Community Safety performance
Combined Authority Progress – standing item
<b>Date to be decided</b>
Regulatory Services
City Centre First and Civic Centre Disposal
Coventry Drugs Strategy (2015-2017) – Review of Implementation Plan
Equalities November or December?
City Centre Leisure Centre Development
Alcohol strategy

Female Genital Mutilation
Marmot
Coroner's Office
<b>*SB1 and SB3</b>
Asset Strategy
<b>*SB1, SB2 &amp; SB4</b>
Impact of the restructure of People Directorate
<b>*Scruco and SB3</b>
Tourism and Events

### Finance and Corporate Services (1)

<b>1 July 2015</b>
Customer Journey 2014/15 Revenues and Capital Outturn Report
<b>2 September 2015</b>
Council tax and Housing benefit support allocation Collection of Council Tax – payment methods and impact on collection rates
<b>11 November 2015</b>
<b>6 January 2016</b>
<b>2 March 2016</b>
Procurement Strategy Social Value Policy
<b>27 April 2016</b>
Capital Programme
<b>Dates to be determined</b>
Strategic Property Review and Council move to Friargate Equalities in Employment Update on Coventry Investment Fund Transformation Programme Progress Report Treasury Management Funding of the Capital Programme MTFS – Savings generated by Kickstart and the Customer Journey. Public Health Finance Reserves

### Education and Children's Services (2)

<b>18 June 2015</b>
Serious Case Review – Child T
Serious Case Review – Child D
<b>2 July 2015</b>
Support to School Governors
Improvement Board Progress Report from 3 June 15
Policy Statement on Delegation Authority for Foster Carers
Progress on ceasing of the school catering service – briefing note update

<b>10 September 2015</b>
Schools Improvement Strategy, Academies Protocol and admissions and places
CAMHS re-modelling
Adoption Annual Report
Fostering Annual Report
Progress on implementing Special Educational Need and Disabilities Reforms
Improvement Board Progress Report from 15 July & 26 August 15 – DfE review report
<b>8 October 2015</b>
Pupil Premium Uptake – briefing note update
Free early year education or childcare funding for 2 year olds – briefing note update
LSCB Annual Report
Changes to the Library Service
<b>5 November 2015</b>
16-19 in Education, Employment and Training
Troubled Families
Improvement Board Progress Report from 2 October 15
<b>10 December 2015</b>
Fostering Task and Finish Group Recommendations – progress report
Early Help and the Children and Families First Service
Adult Education
Improvement Board Progress Report from 18 November 15
<b>7 January 2016</b>
Evaluation of the Multi-Agency Safeguarding Hub including a visit
Education progress at EYFS, KS1, KS2 and KS4, focussing on underachieving groups
<b>25 February 2016</b>
Improvement Board Progress Report from 6 January 16
<b>17 March 2016</b>
Family Drug and Alcohol Court
Improvement Board Progress Report
<b>14 April 2016</b>
Improvement Board Progress Report
<b>Date to be decided</b>
Preparation for Leaving Care
Teen pregnancy and PSHE in schools
Barnardo's project – children missing from care
Voices of Care
Consultation on proposed changes to the school transport service.
Youth Offending Service
Children's Homes Performance Review
Workforce Strategy
<b>Performance Monitoring</b>
Serious Case Reviews

Children's Homes Performance
Children's Centre Performance

### **Business, Economy and Enterprise (3)**

<b>15 July 2015</b>
MIPIM Outcomes
Trade and Investment Delegation to New Delhi and North-West India
<b>16 September 2015</b>
City Centre Retail Developments and Friargate
<b>25 November 2015</b>
<b>27 January 2015</b>
<b>16 March 2015</b>
<b>13 April 2015</b>
<b>Date to be arranged</b>
Climate Change Strategy
Task & Finish group recommendations - private rented sector
Availability of land for housing and employment - The Coventry Local Plan
Sports Strategy
Employment Strategy
Tourism and Events
Reports back from the Council's Directors on Coventry and Warwickshire LEP
Transport Infrastructure
Task & Finish Group - Provision of parks and open spaces for improved health working with Friends groups (joint SB4)
Footfall in the City centre
Task and Finish Group – alternative income streams to support the development of the city.

### **Communities and Neighbourhoods (4)**

<b>8 July 2015</b>
City of Culture
<b>16 September 2015</b>
Homelessness Service
Implementation of the Community Activity Directory and the Community Development Service
Active Citizens, Strong Communities Strategy
<b>4 November 2015</b>
Coventry Homefinder Choice Based Lettings Policy
<b>13 January 2016</b>
<b>9 March 2016</b>
<b>20 April 2016</b>
<b>Dates to be Determined</b>
Delivering Early Action Neighbourhood Bid
Community Grants

Fly-tipping
Residents Parking Schemes
Waste collection policy – combined with a visit to the recycling plant
Pothole Strategy

## Health and Social Care (5)

<b>1 July 2015</b>
Addressing Health Inequalities across Coventry
<b>9 September 2015</b>
Serious Case Reviews
<b>14 October 2015</b>
Progress on developing the Primary Care agenda and update on the Prime Ministers Challenge Fund Implementation of the Director of Public Health Annual Report recommendations regarding primary care
<b>18 November 2015</b>
Serious Case Review Adult Safeguarding Annual Report
<b>6 January 2015</b>
<b>3 February 2015</b>
<b>2 March 2015</b>
<b>Date to be Determined</b>
Clinical Management of Large Scale Chronic Diseases – Progress reports on pilots Director of Health Annual Report 2015 Care Act – Implications following April 2015 Care Act – Managing the Introduction of the Care Cap (Implementation April 2016) Section 117 Policy Deprivation of Liberty Implications Better Care Programme and Health Integration Independent Living Fund The revised Health and Well-being Strategy Coventry Safeguarding Adults Board Annual Report 2015 Serious Case Reviews Adult Social Care Local Account Adult Social Care Complaints and Representations Annual Report 2013-14 Coventry and Warwickshire Partnership Trust – progress following CQC Inspection Community Mental Health Services/ Mental Health Pathways Patient Transport PALS Service at UHCW Adults' Homes Performance Review A&E 4 Hour Wait Performance Review Preparation for Winter Pressures (deferred from 9 <sup>th</sup> Sept) Delayed Discharge (deferred from 9 <sup>th</sup> Sept)

## Proposed Task and Finish Groups

### SB2

- Performance Management for Social Workers

SB3

- Licensing of the Private Rented Sector
- Alternative income streams to support the development of the city

SB3 and SB4 combined

- Support to Friends of Parks

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## Scrutiny Co-ordination Committee

Scrutiny Work Programme 2015/16

<b>8th July 2015</b>
Teenage pregnancy
Child Sexual Exploitation Team including taxi licensing policy
Combined Authority Progress – standing item
<b>29th July 2015</b>
Council Plan – Performance Report
<b>9th September 2015</b>
Cultural Trusts Review
Female Genital Mutilation
Combined Authority Progress – standing item
<b>14th October 2015</b>
Domestic Violence and Abuse
Community Engagement and Individual Voter Registration
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Equalities
City Centre Leisure Centre Development
Marmot
Coroner's Office

<b>*SB1 and SB3</b>
Asset Strategy
<b>*SB1, SB2 &amp; SB4</b>
Impact of the restructure of People Directorate
<b>*Scruco and SB3</b>
Tourism and Events

Also if required dates: 29<sup>th</sup> July 2015, 12<sup>th</sup> August 2015, 23<sup>rd</sup> September 2015, 21<sup>st</sup> October 2015, 18<sup>th</sup> November 2015, 20<sup>th</sup> January 2016, 24<sup>th</sup> February 2016, 23<sup>rd</sup> March 2016

Date	Title	Detail	Cabinet Member/ Lead Officer	Source	Outcomes
<b>8th July 2015</b>	Teenage pregnancy	Following an increase in conceptions in Coventry and a reduction in other areas of the country, the Board would like to look at progress and action in this area of work.	Nadia Inglis, Jane Moore Cllr Ruane		
	Child Sexual Exploitation Team including taxi licensing policy	To look in more detail at the new Child Sexual Exploitation team and the work to address child sexual exploitation, including taxi licensing following the Rotherham report.	Yolanda Corden Andrew Walster Cllr Ruane Cllr Townshend	Informal meeting 10/6/15	
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham Cllr Lucas	Informal meeting 10/6/15	
<b>29th July 2015</b>	Council Plan – Performance Report	This performance report summarises progress in 2013/14 in relation to the plans priorities and a set of key headline indicators. The Council's equality objectives have also been revised in light of the new Council Plan; the headline equality indicators have been included in this report. Reviewing the plan provides an opportunity to identify any issues of concern for inclusion in the Scrutiny work programme for the coming year.	Cllr Gannon Jenni Venn / Si Chun Lam	Annual report	
<b>9th September 2015</b>	Cultural Trusts Review	Outside bodies and Annual Report – look to hold meeting at one of the Trust venues	Cllr Maton David Nuttall		
	Female Genital Mutilation	To monitor action plan and bring to Board if issues			
	Combined Authority	Progress report on Combined	Jenni Venn	Informal	

Date	Title	Detail	Cabinet Member/ Lead Officer	Source	Outcomes
	Progress – standing item	Authority, including the communications aspect	Adrian West Fran Collingham	meeting 10/6/15	
<b>14th October 2015</b>	Domestic Violence and Abuse	To include support to children who witness domestic abuse and also the rise in abuse from older children to their parents and grandparents.	Cllr Dr R Auluck		
	Community Engagement and Individual Voter Registration	To look at how members of the community can be involved and engaged in the work of the Council, including individual voter registration		Informal meeting 10/6/15	
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>4th November 2015</b>	Air Quality Action Plan	An update on progress on the development of an Air Action Plan, following s briefing note to SCRUCO on 5/11/14, also to cover action identified at the meeting on 5/11/14	Hamish Simmonds	Scruco 5/11/14	
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>9th December 2015</b>	Welfare Reform	Further review of impacts of changes to welfare provision and the services provided by partners in the city.			
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>13th</b>					

Date	Title	Detail	Cabinet Member/ Lead Officer	Source	Outcomes
<b>January 2016</b>					
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>10th February 2016</b>					
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>9th March 2016</b>	Coventry Drugs Strategy (2015-2017) – Review of Implementation Plan and update on the Family Drug and Alcohol Court	Coventry Drugs Strategy was considered at the meeting on 4/3/15. The Board has requested that an update on the Implementation Plan be submitted to a future meeting of the Committee to include: 1) Additional performance indicators on other projected benefits such as the links with domestic violence and abuse and how referrals have reduced the prevalence of illegal drugs 2) Information on the use and effects of legal highs which are not covered by current misuse of drug laws but can have serious health risks, with legal highs being included in the strategy			

Date	Title	Detail	Cabinet Member/ Lead Officer	Source	Outcomes
		3) Details of the sharing of information between the partner organisations. SB2 also requested that progress on the Family Drug and Alcohol Court be reviewed at this point.			
	Alcohol strategy				
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>20th April 2016</b>	Crime and Community Safety performance	To review: <ul style="list-style-type: none"> <li>• Work of the Police and Crime Board/ Community Safety Partnership;</li> <li>• performance for 15/16 and the emerging priorities from the strategic assessment; and</li> <li>• proposed Police and Crime Plan priorities, delivery plan and spending plan.</li> </ul>	Cllr Townshend Isabel Merrifield	Annual review	NB Need to check timing for this meeting
	Combined Authority Progress – standing item	Progress report on Combined Authority, including the communications aspect	Jenni Venn Adrian West Fran Collingham	Informal meeting 10/6/15	
<b>Date to be decided</b>	Regulatory Services	At its January meeting, Scrucro considered a pilot approach to reviewing risk levels and thresholds for intervention and how this could affect the way the service operates and engages with local people. It was agreed that the outcomes of the pilot	Simon Brake/ Hamish Simmonds	Informal Scrucro meeting 10/06/13 and Scrucro 22/01/14	

Date	Title	Detail	Cabinet Member/ Lead Officer	Source	Outcomes
		and proposals for rolling this approach out be considered at a future meeting early in the 2014/15 municipal year.			
	City Centre First and Civic Centre Disposal	To consider what the City Centre First project is trying to achieve and to invite comments from the Board including implications of civic centre disposal	Nigel Clews	Chair 18/11/14	
	Equalities	To review the Council's annual equalities report and identify any priorities or concerns for future action or review.	Cllr Townshend Jenni Venn/ Surindar Nagra	Annual review	
	City Centre Leisure Centre Development	To look at the proposals for the new leisure centre and seek reassurances about the finances.			
	Marmot				
	Coroner's Office				
<b>*SB1 and SB3</b>	Asset Strategy				
<b>*SB1, SB2 &amp; SB4</b>	Impact of the restructure of People Directorate	To review whether the changes to the structure of the People Directorate have supported service improvement and savings targets.	Executive Director - People	SB2 Meeting 23 April 15	
<b>*Scruco and SB3</b>	Tourism and Events	Following on from the consideration by Scruco of the Tourism Strategy	David Nuttall Cllr Maton		

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